# City of Punta Gorda Comprehensive Plan

#5
Recreation and
Open Spaces
Element

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#### I. EXECUTIVE SUMMARY

The demand for outdoor recreation and open space continues to be a challenging issue. With population and demographic trends changing in Florida, a wide variety of recreational activities are needed. Increasing populations, retired populations and all income level families are seeking leisure-time activities. Thereby leading to continued demand for a variety of recreational facilities, organized open space and other leisure related activities.

The City has a solid foundation of natural and cultural resources on which to build an expanded park and recreation system. At the time of the 1997 Comprehensive Plan's adoption, recreational demand was generally being satisfied with the exception that the local parks were deficient in some portions of the City. This occurrence was due to the uneven distribution of parks which resulted in some of the City's parks being overused while others were underutilized.

As Punta Gorda's population grows, it is important that the quality of existing facilities improves as well as increasing the amount of recreation and open space to meet the needs of the community as a whole. The City of Punta Gorda Strategic Plan identifies some of the areas the City is interested in improving and increasing services. This was especially true in the need for the City to produce a Parks and Recreation Master Plan (PRMP).

As part of the previous Comprehensive Plan update, the City set a policy to update the PRMP, originally adopted in December 2009,

within five (5) to ten (10) years. The current plan details and analyzes the community's needs and vision of an interconnected, sustainable, and unique park system for Punta Gorda. This vision incorporates the development of the City's waterfront as a critical component in the enhancement and revitalization of the downtown district as well as connecting the City's neighborhoods with alternate transportation options.

The key to developing a successful park system is to determine community needs and preferences, and to adopt level of service (LOS) standards for those needs which, when implemented, will provide the land, facilities, and programs in locations that serve and satisfy the public. The PRMP also provides an inventory of existing and proposed park sites. Each was evaluated for its design as a passive or active park, and by how the community wants to use each park (for festivals, art markets, relaxing, sports activities, etc) with amenities added accordingly.

The 2009 Comprehensive Plan evaluated the level of service (LOS) to the City's residents and visitors through the preparation of the PRMP. The plan assessed and analyzed the City's park facilities and recreational needs. The City reviewed the citizen input through a public charette and established a level of service specific to the City of Punta Gorda. Key projects were identified to be completed and also to fulfill the resident's and visitor's needs. A similar analysis and public input will be utilized to evaluate the progress the City has made since the changes were adopted.

A plan of action to provide future generations with a meaningful level of service was developed in the City's concept of the Punta Gorda Pathways, previously known as Ring Around the City. The project, once completed, will encircle the City with a series of multi-use recreational trails, linear parks and a harborwalk that connects key destination points to neighborhoods and business centers. In addition the completed Pathways will improve pedestrian and bicycling connectivity and enhance economic vitality of the core commercial areas. Once completed the City must either maintain the parks in-house or sub-contract the work to others.

The Parks and Grounds Division is responsible for the development, operation and maintenance of city parks and recreation facilities. Approximately 19 developed parks and various recreation facilities are maintained by the department. Besides the parks, the Parks and Grounds Maintenance Division provides care and maintenance for the grounds around all Cityowned buildings, on eight separate sites and maintains all street trees and associated landscaping. The department continues to operate with a reduced maintenance staff from sixteen (16) full time employees to ten (10) full time employees under the direction of the Public Works Department.

The City's principal funding sources for parks and recreation are impact fees and ad valorem taxes. Impact fees can only be used for land acquisition and capital improvements that increase the level of service. Operation and maintenance expenses typically come from ad valorem taxes. A host of other, less reliable, sources exist—mostly in the form of grants. State acquisition programs and some limited Federal funds can be used to acquire open space which may have passive recreational value. The City can supplement these funds by establishing a private civic fund to channel contributions and legacies to build parks. This fund

could also help finance other projects such as museums and libraries.

The *Goals, Objectives, and Policies* section are adopted by ordinance. This section identifies the City's vision of the park system, establishes the new level of service standard for parklands, identifies funding sources, proposes land management strategies, and provides policies that will successfully implement these strategies. It also includes policies which implement the Americans with Disabilities Act of 1990, as amended, in all city recreational facilities.

#### **//. INTRODUCTION**

#### **Purpose**

The *Recreation and Open Space Element* provides a process for determining the recreation and open space needs of the community based on analysis of existing recreational facilities servicing the community and establishing goals, objectives and policies to meet future community demands. This process covers a wide range of factors which analyzes the number of facilities, park typologies, size of park land, location of parks and facilities, character of the park landscape, function of the park, quality of the park and quality of the facilities.

#### Relationship to the City's Comprehensive Plan

There are several key connections between the *Recreation and Open Space Element* and other elements of the City's Comprehensive Plan which include the following:

- The Future Land Use Element provides the overall growth management strategies for the City by defining the direction and intensity of future growth and development. This element strongly influences the analysis of future recreational demands and facility needs in different portions of the City.
- The Transportation Element provides input on the issue of accessibility of park and recreation facilities at the neighborhood, community and city-wide levels, and on linkage opportunities between parks, open space, and alternative transportation corridors such as bikeways and pedestrian walkways.
- The Infrastructure Element describes the availability of public water and sewer, and drainage facilities, which will greatly influence development trends within the planning horizon, influencing the analysis of recreational demand and facility needs.
- The Conservation Element contains key data and goals concerning exceptional natural resource areas, wildlife corridors and other issues having implications for park and recreation location criteria and potential "greenway" linkages.
- The Coastal Management Element contains key data and goals concerning exceptional natural estuary areas, beach and waterway access and other issues having implications for park

- and recreation location criteria, and water based recreation activities (boat launches, public marinas).
- The Intergovernmental Coordination Element provides opportunities to improve City collaboration and coordination with other agencies, such as the School Board, the Florida Department of Environmental Protection, and the Florida Fish and Wildlife Conservation Commission, in the delivery of park and recreation services.
- The Capital Improvements Element will reflect the City's strategy for the delivery of infrastructure and other public services, which will serve a primary role in growth management and help shape future demand for recreation. In addition, the Capital Improvements Element, which is updated annually pursuant to Florida Statutes, establishes the five-year budget plan for park and open space capital outlay.
- The City's new Historical Element enhances the City's strategy to preserve and protect Punta Gorda's locally designated historic districts and landmarks by connecting key destination points through the Punta Gorda Pathways concept. These multi-use recreational trails will enable residents and visitors access to the City's most valued and important assets.

#### III. LEGISLATION

#### **Federal Regulations**

#### **Endangered Species Act**

The Endangered Species Act ESA (16 USC 1531-1544) passed in 1973 and as amended over the years provides for the conservation of endangered and threatened species of fish, wildlife, and plants, and for other purposes. The City of Punta Gorda adopted policies which support the intent of this act through the preservation and conservation of land, and operates recreational programs when viewed in their entirety; support the goals objectives and policies of the Conservation and the Coastal Management Elements.

#### Americans with Disabilities Act ADA

Act passed July 26, 1990 to establish a clear and comprehensive prohibition of discrimination on the basis of disability. The City of Punta Gorda adopted goals to conform to the intent of this act thereby ensuring that recreational programs when viewed in their entirety prove accessible to and usable by individuals with disabilities.

#### **State Regulations**

#### Florida Statutes

Chapter 163, Part II, Florida Statutes requires the Recreation and

Open Space Element; however, it provides no specific guidelines as to its content or format.

#### Chapter 163.3177 F.S.

The section of the statutes allows for required and optional elements to be included in a local government's comprehensive plan. It allows for the plan to include those principles, guidelines, standards, and strategies for the orderly and balanced future economic, social, physical, environmental, and fiscal development of the area that reflects community commitments to implement its plan and its elements through meaningful guidelines of goals, objectives and policies.

## **Local Regulations**

#### City Ordinance

#### **Ordinance 1702-12**

As a local regulation which affects recreation and open space, the City has an adopted an Impact Fee Ordinance (1702-12) which requires development to contribute its proportionate share of funds, land, or public facilities necessary to accommodate any impacts having a rational nexus to the proposed development. In 2012, City Council adopted an amendment to the City of Punta Gorda Ordinance increasing Park Impact Fees while suspending Police, Fire, and General Government Impact Fees indefinitely for new development. Currently for single and multi-family projects, the City is only charging impact fees for parks and roads.

Additionally, the City utilizes a portion of Infrastructure Surtax (ISS), a one-cent optional sales tax, to fund various park improvements. In the past these funds have been used for streetscaping and park improvements.

#### Strategic Regional Policy Plan

The Southwest Florida Regional Planning Council adopted a Strategic Regional Policy Plan (SRPP) in 1987 and subsequently amended it in 1991, 1995, 2002 and 2011. The 2011 SRPP provides a long range guide for the physical, economic and social development of the region for the purpose of creating a more healthy and sustainable future.

The City continues to participate in projects that protect our greater natural resources through the acquisition of regionally significant lands which provides for a variety of values and functions. Through public awareness and educational programs recommended in the SRPP, the policies of the *Recreation and Open Space Element*, and the sound growth management practices, the City will continue to proactively promote planning strategies which protect and enhance the provision of regional open space and recreation.

#### **IV. INVENTORY AND ANALYSIS**

### **Background/Introduction**

In order to plan for the best possible parks and recreation system

the City needs to understand what parks were, what comprises recreation and what is the current park inventory. From there the City must identify current and future needs for the delivery of recreational services as they relate to the growing population and the role these services will play as a vital component of the continued economic sustainability of the City. The provision of adequate recreation and park facilities will become more challenging as the population of the area continues to grow. With a diverse population, shifting demographics, and changing economic trends, a wide variety of recreational activities are needed. While retirees continue to be the dominant component of the population growth, increasing number of families of various income levels will choose to live and work in Punta Gorda; thereby, leading to continued demand for a variety of recreational facilities, organized open space and other recreational related activities.

Originally adopted in 2009, the updated Parks and Recreation Master Plan (PRMP) will provide the changes necessary to continue to meet the recreational needs of the City. The 2009 PRMP addressed the need to change the classification of parks from the SCORP references in the previous Comprehensive Plan to a City specific classification. The City's park system was composed of a variety of park types: State & Federal, Regional, Environmental, Urban, Waterfront, Neighborhood and Linear. Each is described below. While each park is distinct in how each operates within the overall park system, certain consistency of design standards are necessary to reinforce community character and understanding of the parks as pieces of the same vital system. Key to the City's park system is the strategic concept of Punta Gorda Pathways.

#### State and Federal Parks

Recreation facilities in the State and Federal park systems are designed for mass use. These areas generally include scenic, historic, geologic, or ecologic features and are attractive to large segments of the population and can be classified as Special Purpose or Regional recreational facilities. Although these parks are available for use by the City residents, the City is not responsible for maintenance and management of these facilities and does not apply a level of service standard for this designation. The state and federal parks immediately affecting the City of Punta Gorda are described in Table 5.1 and identified on Map #40 - State/Federal Owned Recreational Facilities and Sites.

The State and Federal Government has acquired a significant amount of acreage as natural reserve and preserve land. Many acres of these tracts include an outdoor recreational component in the form of hiking trails, nature trails, and

allow for other passive activities such as bird watching and photography. Regionally there is tremendous diversity of recreational opportunities.

#### Map #40 - State/Federal Owned Recreational Facilities and Sites

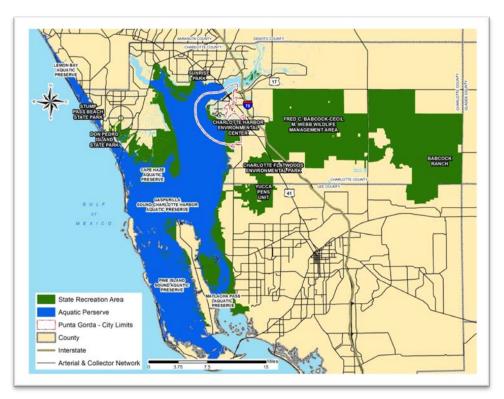


Table 5.1 - State/Federal Owned Recreational Facilities and Sites Affecting Punta Gorda

Park Name & Ownership	Affected Area	Location	Acres	Facilities Available
Charlotte Harbor Preserve State Park - State	County & City	Charlotte Harbor	17,375	Charlotte Harbor Environmental Center, 7.75 miles of trails, pavilion,
Don Pedro Island State Park - State	West County	Placida Road Don Pedro Island	225	One+ mile long saltwater beach area, 1 pavilion, 1 boat dock, boardwalk, ferry landing
Stump Pass Beach State Park – State	West County	Beach Road, Manasota Key	245	nearly 1.25 mile long saltwater beach
Lemon Bay State Aquatic Preserve-State	West County	Lemon Bay	8,000	No land facilities, open to water related activities
Cape Haze State Aquatic Preserve –State / Island Bay Wildlife Refuge – Federal	West County	Cape Haze/ Charlotte Harbor	11,000/20	No land facilities, open to water related activities/ 2 historic / archaeological sites
Gasparilla Sound / Charlotte Harbor - State	County & City	Charlotte Harbor	80,000	No land facilities, open to water related activities
Babcock Ranch (includes Conservation Easement)	East County	State Road 31	74,000	Privately operated – eco tourism
Charlotte Flatwoods - State	East County	US 41 and Zemel Rd	3,900	None presently
Cecil M. Webb Wildlife Management Area – State (Includes the Yucca Pens Unit)	East County	S. of SR 74, E. of US 42, W of SR 31	79,013	1,280 acres for primitive camping, 25 acre camp sites, hunting, target range, 3 boat ramps, field trial area for hunting dogs
		Total Acreage	273,778	
Source: Charlotte County 2015				

#### **Regional Parks**

Regional parks are identified on Map #41 – Regional Parks Serving the City. Regional Parks are usually greater than eighty (80) acres and provide recreational opportunities whereas City recreational facilities are smaller acreage and meet a variety of smaller recreational needs. Development of these parks generally facilitates active recreation servicing a larger population however occasionally park development encompasses educational or wildlife management purposes. These parks enhance the regions quality of life, resulting in economic and social benefits.

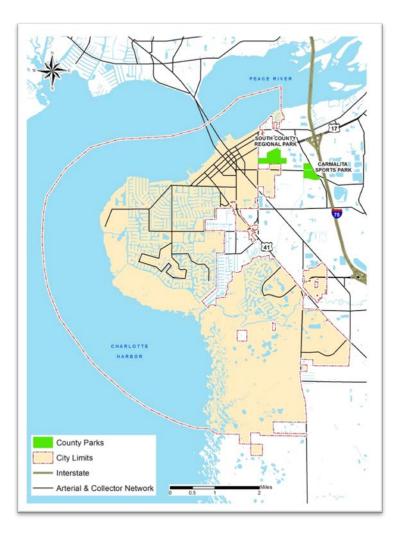
The City of Punta Gorda relies on the Charlotte County Parks system for the provision of Regional Park facilities. The County offers a variety of parks and recreational facilities in the Punta Gorda area. Charlotte County Parks Department provides soccer, baseball, football and other organized recreational opportunities.

Specifically, parks such as South County Regional Recreation Center and Carmalita Athletic Park provide the City with sufficient access to athletic fields, skate parks BMX track, recreational center and public pool facilities.

### **City Parks & Recreational Facilities**

With the exception of the Charlotte Harbor Environmental Center and the Charlotte County Events Center all other parks and recreational facilities within the City boundaries are maintained and managed by the City as shown on Map #42 – Punta Gorda City Parks and Recreational Facilities and in Table 5.2.

#### Map #41 - Regional Parks Serving the City



## MAP #42 Punta Gorda City Parks & Recreational Facilities



#### **Environmental Parks**

Environmental Parks serve as Punta Gorda's historic connection to Charlotte Harbor and forms the foundation of the community's understanding of the need to preserve the natural ecological systems of specific environments. Without significant preservation of environmentally sensitive lands in the past years the natural beauty and function of Charlotte Harbor would have seen declines similar to other significant Florida estuaries and bays. This focus on environmental protection was seen as foolish when compared to the economic prosperity wrought by unbridled development. However now with wisdom that comes with experience, the preservation of environmental resources is seen as an economically sustainable one.

#### **Charlotte Harbor Environmental Center**

Within the City, the Charlotte Harbor Environmental Center (CHEC) provides educational and passive recreational resources. The non-profit CHEC organization leases land from Alligator Creek State Preserve which forms part of a 30,000+ acre State Park Preserve bordered to the west by the Charlotte Harbor Preserve State Park. The main attraction at the preserve is the area's four (4) miles of nature trails.

#### Punta Gorda Nature Park

The Punta Gorda Nature Park is a twenty-one (21) acre park situated in the center of Punta Gorda Isles neighborhood. The park includes pine palmetto forest and salt/high marsh habitats which include a multi-use recreational trail and observation deck.

The remainder of the park is disturbed upland areas which present opportunities for the development of a variety of outdoor recreational activities. Staff works with a volunteer group to maintain and enhance the park for educational outdoor classroom training and nature lectures.

#### **Alligator Creek Park**

Alligator Creek Park is approximately two (2) acres and primarily serves the Burnt Store Isles neighborhood of the City. The site is heavily wooded and bisected by Alligator Creek. A significant portion of the park is used as a storm water retention basin for an adjacent shopping center. Picnic facilities and horseshoe pits are available; however additional facilities could enhance its attractiveness and usability.

#### **Urban Parks**

Urban Parks are the public cornerstone of any great urban environment which provides a green relief from the intensity and excitement of urban landscape. This green relief creates a public gathering space for the exchange of ideas and the random social interactions that provide the vital links of a city, town, or village. Within the context of a commercial environment a ¼ - ½ mile walk represents a prime opportunity for a lunch time stroll or break. All commercial districts in Punta Gorda allow mixed use development and the service areas may prove useful in providing adequate park facilities to those living in these urban environments.

#### **AC Freeman House**

The AC Freeman House built in the early 20th century provides an excellent example of Victorian Architecture. The home is listed on the National Register of Historic Landmarks and was moved to its present site and restored in 2006. Currently the A.C. Freeman House is owned by the City of Punta Gorda and is home to a Museum, operated by the Punta Gorda Historical Society, and offices for the Charlotte County Chamber of Commerce.

#### **Hector House Plaza**

This site was purchased in 2003 by the City of Punta Gorda Community Redevelopment Agency for the purpose of providing a public gathering space and additional parking for the historic Charlotte County Courthouse. The Courthouse facility underwent a complete historically accurate restoration in 2009. As a complement to this restoration the design of the site incorporated an urban plaza occupying approximately 1/5 (one fifth) of the site. The improvements include seating, landscaping and a brick path. The area hosts a weekly Farmer's Market every Saturday year round.

#### **Herald Court Centre**

Herald Court Centre is a combination of 400-parking spaces, in a four-level parking garage and a retail center on the first floor with 17,000 square feet of space. The project was constructed on a site just over one (1) acre located on a city block adjacent to the historic county courthouse. In addition to serving the parking needs of the downtown area, the top floor of the parking garage is rented out for events.

#### **History Park**

History Park is a nine (9) acre park located in the central part of the City. The park serves as a relocation site for significantly historic structures saved from demolition. This facility is operated in conjunction with the Punta Gorda Historical Society. The park now has a total of four (4) local historic homes. Three of the homes are open to the public. In addition, the site hosts a weekly Farmer's Market on Sundays throughout the year and a community garden was completed in 2016.

#### **Waterfront Parks**

Waterfront Parks such as Gilchrist, Laishley & Ponce de Leon, serve regional and local users. Citizen and City Council input seeks to increase recreational opportunities and restore some of the historical activities that once occurred along the waterfronts. The goal of these parks is to maximize the connection of citizens and visitors to the water. These ideas are being developed as a secondary product of the City's Master Plan. While residents from parts of Charlotte, Desoto, Sarasota and Lee Counties come to enjoy the numerous events, providing a key component of

economic activity along the City's waterfront, these parks also serve adjacent neighborhoods. These local users within the  $\frac{1}{4}$  –  $\frac{1}{2}$  mile radius can walk/bicycle to utilize the parks.

#### Alice Park

Alice Park is approximately one (1) acre located between W. Retta Esplande and the Charlotte Harbor which offers a water view and walking path connected to the City's existing multi-use recreational trails.

#### **Bayfront Center**

The City leases the Bayfront Center to the YMCA. The facility offers a community room for small group events. The YMCA offers afterschool programs and fitness club activities. In addition the Charlotte Harbor Community Sailing Center a 501c3 non-profit operates out of this location. A new hand launch boat ramp was completed in 2012.

#### Breakers (Brown) Park

Breakers Park provides panoramic vistas of the Peace River. The park consists of two land parcels containing approximately one and one half (1.5) acres of land which has been partially developed as a passive park. It is a portion of the waterfront parks that is connected through the City's existing multi-use recreational trails. Brown Park, the second piece of land, is beautifully landscaped.

## <u>Charlotte Harbor Event and Conference Center (In City, owned by County)</u>

The Charlotte County Events Center is located in the central business district of the City but is owned by the County. Hurricane Charley damaged the facility beyond repair in 2004, and the new Events Center opened in 2009. Designed as a multifunction 44,000 square foot facility, it contains conference rooms, classrooms and dining capabilities for both large and small occasions. The facility also has a great lawn for outside events. Its ability to host a variety of venues makes it an important component and an asset to the downtown business area.

#### Elizabeth & Wilson Park

Elizabeth Park contains approximately two and a half (2.5) acres located in Punta Gorda Isles along Charlotte Harbor. This facility offers a water view and walking path just off the City's existing multi-use recreational trails.

#### Gilchrist Park

Gilchrist Park provides approximately twelve (12) acres of Charlotte Harbor waterfront just west of US 41 hosting a variety of active recreation opportunities, including, basketball, pickleball, tennis, and a children's playground area. Additionally, passive recreational activities include picnic pavilions, waterfront gazebo, and a fishing pier. As part of the Harborwalk Project, Gilchrist Park is undergoing renovations to include a new seawall, a 20' promenade along the harbor to complete the connection between the commercial anchors, Punta Gorda Waterfront Hotel and

Fishermen's Village, on either side of the Park. The Harborwalk is a key factor in increasing the economic viability and sustainability through the connection of important pedestrian components to the downtown area. The connections include the small businesses, restaurants, shops and stores, which service the local residents as well as the tourist community. The completion of the Punta Gorda Pathways, a strategic series of multiuse paths encircling the City, will link key destination points, improve pedestrian and bicycle connectivity, and enhance economic viability of the core commercial areas.

#### **Laishley Park**

Laishley Park contains seventeen (17) acres originally developed in 1993 within the Downtown District. In 2005 redevelopment of the park began with the construction of new docks, a boat ramp, parking facilities, and a marina building containing a Harbor Master's Office and a community room. Additionally, construction of a restaurant, open pavilions to facilitate a fresh market, and an outdoor concert area/festival space were completed in 2010. This facility hosts a variety of festivals and events from chili bake-offs to concerts and is host to a 4th of July celebration.

#### Ponce de Leon Park

Ponce de Leon Park is a sixteen (16) acre facility located along Charlotte Harbor. The park contains a boardwalk through a mangrove forest, a non-profit wildlife sanctuary, a fishing pier, a beach area, small children's playground and boat ramp facilities. The park is effectively buffered from the surrounding neighborhoods by a portion of the Charlotte Harbor State Buffer

Reserve.

#### Veterans Park

Located in Laishley Park, this is a Veterans Park includes a garden, gazebo, freedom fountain, mural, over fifty standing marker plaques, and hundreds of memorial bricks. The Park will be host to the 50% replica of the Washington Vietnam Wall Memorial.

#### Pittman Park

Pittman Park is approximately one (1) acre located between W. Retta Esplande and the Charlotte Harbor which offers a water view and walking path connection to the City's existing multi-use recreational trails.

#### **Shreve Park**

Shreve Park is approximately one (1) acre located along Charlotte Harbor. This facility offers a water view and walking path just off the City's existing multi-use recreational trails.

#### Trabue Park

Trabue Park, previously identified as Mangrove Park, was renamed to give recognition to Isaac Trabue, a founding father of Punta Gorda. The park contains ten (10) acres of mangroves and uplands located along the Peace River east of US 41. The park contains observation decks and a multi-use recreational trail. It serves as a trailhead for the Punta Gorda Pathway section known as Harborwalk East. Long term plans include the development of this parcel into a gateway park.

#### **Neighborhood Parks**

Neighborhood Parks generally serve a small geographical area and contain park amenities that are typically associated with the particular neighborhood. These facilities should occur within a reasonable walking/biking distance of the neighborhood it is intended to serve.

It is vital to understand the conditions, uses and functions that make a park an integral part of a neighborhood. Neighborhood Parks are rare within the context of the existing Punta Gorda Parks System. Hounds on Henry, Nature Park, and South County Regional Recreation Center serve as neighborhood parks primarily due to their location within or adjacent to residential communities. While sections of Gilchrist and Ponce de Leon Park also serve the function of neighborhood parks these facilities generally serve a wider and more varied audience focused on the waterfront location.

#### **Baker Park**

Baker Park is a joint venture between the School Board of Charlotte County and the City. It consists of an area on the school property which was developed by the City and is maintained by the School Board. It was completed in 2008 and is well used by the local residents, school facilitators and students.

#### **Bailey Brothers Park**

Built in 2015 dedicated to 7 Brothers that served their community and their country in the Armed Services from World War II to the

Vietnam War, Bailey Brothers Park was constructed in 2015 and is open to all who live in Punta Gorda. This community park allows residents a common setting for children to play, parents to talk, families to be active together, and neighbors to enjoy one another.

#### **Cooper Street Recreation Center**

The Cooper Street Recreation Center contains approximately three (3) acres and serves the City of Punta Gorda. As one of the City's most intensively developed parks, Cooper Street offers a variety of educational support; cultural stimulation and recreational challenges to the City's youth. Upgrades through CDBG funding provided new playground equipment replacing the twenty (20) year old outdated equipment. The equipment improves the facility dramatically making it a safer and more user friendly center.

#### **Hounds on Henry**

This park contains approximately one and a half (1.5) acres and provides fenced area sidewalks and other facilities for residents and their K-9 companions. This park is heavily utilized and demonstrates the need for similar facilities throughout the City.

#### Sculpture Park

Sculpture Park is approximately one (1) acre and centers around a pond that also serves as a stormwater mitigation facility. The site includes sidewalks and a plaza area for the future display of public art.

#### Punta Gorda Nature Park

Although the Punta Gorda Nature Park is listed as an Environmental Park, the twenty-one (21) acre park situated in the center of Punta Gorda Isles neighborhood also serves the area as a neighborhood park. In addition to its environmental significance, the park boasts upland butterfly, edible, rock succulent and native gardens. The volunteer group meets on a weekly basis to maintain and enhance the park for educational outdoor classroom training and nature lectures. The group will be expanding to include summer camp visits by area students.

#### **Punta Gorda Pathways**

Connecting residents and neighborhoods to the waterfront, other park areas and communities is crucial in achieving a sustainable park system and a major objective of the community. This need was first identified in the 1990's and was crystallized into a tangible vision in the Mayor's 2008 State of the City Address as the "Ring Around the City" now called the Punta Gorda Pathways (Map #43). By encircling the City, this connection of multi-use recreational trails, linear parks and the Harborwalk will:

- link key destination points,
- improve pedestrian and bicycling connectivity
- enhance economic vitality of the core commercial areas,

- promote the utilization of underdeveloped existing parks,
- create access avenues for destination places,
- provide venues for entertainment, waterfront activities, historical sites and meeting places serving both residents and tourists.
- provide and improve transportation opportunities for all residents and businesses within the City Limits

The overall Map #43 - Punta Gorda Pathways promotes a variety of personal, environmental, social and economic benefits which will improve the City's overall quality of life.

#### **Harborwalk**

The Harborwalk section is situated along Charlotte Harbor and encompasses approximately three (3) miles of the Punta Gorda Pathways. It is a signature feature for the City. This pathway connects East Punta Gorda at Bayfront Medical Center to West Punta Gorda at Fishermen's Village with safe means of access under both US 41 bridges.

#### Linear Park

Linear Park is a nine (9) acre abandoned railroad right-of-way developed as a three phase project which provides activity node opportunities for the adjacent neighborhoods. This park is part of the City's Punta Gorda Pathways Project which improves bicycle/pedestrian connectivity throughout Punta Gorda. Now completed, the Pathway connects along the west end of Gilchrist Park at West Retta Esplanade, running south along the City's right-of-way to Cross Street/US 41 South. Phase I was funded by federal stimulus money through the Florida Department of Transportation. Phases II & III were paid with City funds.

#### Multi Use Recreational Trail (MURT)

Approximately four (4) miles long the US 41 Multi-Use Recreational Trail (MURT) provides visitors and residents an opportunity to connect to neighborhoods and commercial areas south of the historic core of Punta Gorda. A complete list of all parks, their sizes and amenities can be found in Table 5.2

### MAP #43 Punta Gorda Pathways





<u>Table 5.2 – City Recreational Facilities and Sites</u>

	Location	Acres	Facilities Available
<b>Environmental Parks</b>			
Punta Gorda Nature Park	1555 Aqui Esta Drive	21	Picnic tables, benches, information kiosk, bike rack, 1 mile nature trail hiking, jogging, two boardwalks, wetland area, educational, butterfly, herb and wetland gardens. Signage, one fishing pier, benches and 2 parking lots.
Alligator Creek Park	Off Burnt Store Road	2	Portion of the park is used as a storm water retention basin for an adjacent shopping center. Picnic facilities and horseshoe pits
<u>Urban Parks</u>			
AC Freeman House	639 East Hargreaves	<1	Historic museum house
Herald Court Plaza	erald Court Plaza Herald Court <1 Pedestrian Plaza, fountain and s		Pedestrian Plaza, fountain and seating areas
Hector House Plaza	Taylor Street	<1	Pedestrian Plaza, game tables, and seating areas
History Park	Shreve Street	9	Historic structures saved from demolition; bike path/sidewalk, community garden,
Waterfront Parks			
Alice Park	W. Retta Esplande	1 +	Sidewalk for walking, jogging and biking, native plants, benches.
Breakers (Brown) Park	Breakers Court/W. Retta Esplanade	1 +	Benches and beautiful Harbor views
Charlotte Harbor Event and Conference Center (in City owned by County)	75 Taylor Road	7+	Recreation center, Event center, fishing, picnicking, benches, Harborwalk
Elizabeth & Wilson Park	Park Beach Circle	<3	Small walking/ jogging trail, native plants, benches and view
Gilchrist Park*	1000 West Retta Esplanade	12	Picnic tables, gazebo, 2 pavilions, 2 tennis courts, 8 pickle ball courts, 1 playground, 4 basketball courts, fishing pier,

Laishley Park*	200 Harbor Walk Dr	17	Harborwalk , jogging & biking, gardens, restroom facilities, four parking lots. 400' fishing pier, boat ramp and trailer parking, * full service public Marina, Gazebo w/fountain, Kiwanis Park & Veterans	
zalomoj rank	200 Harson Wally Dr	.,	Garden , shelter w/ picnic tables, restrooms, sidewalks for walking, jogging and biking.	
Pittman Park	802 W. Retta Esplande	1+	Sidewalk for walking, jogging and biking, native plants, benches	
Ponce de Leon Park	4000 West Marion Avenue	12 Preserve 4 Developed	Picnic tables, boat ramp and trailer parking, wildlife sanctuary, playground manmade beach, two fishing piers, ¼ mile boardwalk, restrooms	
Shreve Park	802 W. Retta Esplanade	<1	Sidewalk for walking, jogging and biking, native plants, benches.	
Trabue Park	South of Patti Ave.	10	Undeveloped Gateway Park associated with the Harborwalk	
Neighborhood Parks		_		
Baker Academy Park	E. Charlotte Ave./MLK Blvd	1	Winding walking/jogging trail, open field, and benches	
Bailey Brother's Park	E. Virginia Ave./MLK	1	Plaza area with chess tables, fitness equipment, small play area, walking path	
Cooper Street Recreation Center	Cooper and Mary Streets	3	Picnic Pavilion, 2 basketball courts, 1 baseball/softball field, 1 multi-purpose/open space field, 1 playground, 1 recreation center	
Hounds of Henry	Shreve Street	<1	Fenced in dog area with picnic tables	
Linear Park	Retta to Tamiami Trail	9	Fitness equipment, open space	
Sculpture Park Corner of Henry and Marion		<1	Pond, Fountain, Art display pedestals, walking jogging and bike path	
Total Developed Park Acreage		120 Acres		
Punta Gorda Pathways				
Harborwalk (East & West)	East: Starting at Adrienne Ave along the Harbor	3 mi	Ten foot walkway for walking, jogging, and biking, connecting Harborwalk West at Fisherman's Village, foot	

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#### **Community Gardens**

Community Gardens promote healthy communities and are places where neighbors can gather to cultivate plants, vegetables, fruits and friendships. They provide a healthy environment that improves nutrition, physical activity, community engagement, safety, and economic vitality. Additionally the community garden can be a learning center where local community groups promote healthy eating and active living in their communities. The gardens are divided into numerous plots. Plots are "rented" on a nominal yearly basis and each plot owner is responsible for planting, maintaining and harvesting their own plot for their enjoyment. All plot owners are expected to help with general chores.

#### History Park Community Garden

The City's History Park is home to the City's second Community Garden. This garden was proposed after the need for more space was deemed necessary by staff and the community. Through grant funds received by Mosaic Corporation, TEAM Punta Gorda, again administered the funds and completed the project through a volunteer group. The garden boasts thirty-six (36) planting beds which are rented out on an annual basis. Four ADA accessible planting beds are included. Its location will lend itself to classes and joint use with the History Park and the new library facility currently under design.

#### Public Safety Building Community Garden

The Public Safety Building is home to the first Community Garden in the City of Punta Gorda. This garden was built after the need for more space was necessary from the County's South Regional Park Community Garden. Through grant funds received by Mosaic Corporation, TEAM Punta Gorda, a local grassroots community group, administered the funds and completed the project through a volunteer group. The garden boasts eighteen (18) planting beds which are rented out on an annual basis. Two ADA accessible planting beds are included.

#### South County Regional Park Community Garden

The South County Regional Park was developed and is operated by the County outside the City boundaries the park does serve the City's residents within the area.

#### **School Facilities**

The Charlotte County School District facilities serve a variety of needs for the residents. The District owns and maintains recreational facilities at all school sites in the Punta Gorda area. Charlotte County and the School Board of Charlotte County maintain interlocal agreements for the utilization of school owned recreational facilities. These facilities provide diversity, organized and year-round programs at accessible locations as summarized in Table 5.3.

Table 5.3 - Publicly Owned Charlotte County School Recreational Facilities and Sites

Park Name	District	Location	Acres	Facilities Available	Public Access
Baker Elementary	City	East Charlotte Ave.	6.28	Walking trail, open field, and seating areas	No
East Elementary	East County	Fairway Dr.	16.3	general play field, softball field, basketball courts, covered play area	No
Sallie Jones Elementary	City	Narranja St.	13.1	general play field, softball field, basketball courts, covered play area	No
Punta Gorda Middle	City	Carmalita St.	20	baseball field, softball field, general play field, basketball courts, tennis courts	No
Charlotte High	City	Cooper St.	49.54	baseball field, softball field, general practice field, tennis courts, track, football field	No
Total Acreage			105.22		

Source: Charlotte County School Board and City of Punta Gorda Urban Design 2016

#### **Other Recreation Sites**

In addition to the inventory of developed parkland, there are a few parcels available city wide that may be useful in serving some park needs of the various communities. These areas are relatively small parcels and may be used as either pocket parks, open areas or trading parcels for other lands. They are described in Table 5.4.

Table 5.4 - Vacant City Owned Parcels

Parcel Name	Address	Туре	Acreage		
Fire Station II adjoining parcel	Acline Rd.	Neighborhood	5		
	E. Charlotte Ave	Neighborhood	<u>+</u> .25		
Source: City of Punta Gorda, 2016					

#### **Public Lands**

Public lands are defined as lands owned and occupied by government institutions for general administration, postal services, law enforcement, public safety, educational, and cultural activities. In 1995 public-oriented land uses consisted of 5.5% of all developed land within the City. By 2009, Punta Gorda's public lands increased by approximately thirty-nine (39) acres due to the acquisition and development of the twenty-three ( $\pm$ 23) acre Nature Park/Fire station and the ten (10) acre Charlotte County Justice Center.

As the City's population continues to increase the acreage devoted to public uses will similarly need to rise to meet the new level of service standards of ¼ (primary) to ½ (secondary) mile service area.

#### Semi-public Lands

Semi-Public Land Uses are classified as institutional, civic, fraternal and religious. The previous projected space requirements apply to developed parklands and do not include facilities associated with the City's multi-use recreational trail system and the new level of service standards of  $\frac{1}{4}$  (primary) to  $\frac{1}{2}$  (secondary) mile service area.

#### **Vacant Lands**

Vacant lands provide for a variety of recreational opportunities such as:

- Neighborhood parks developed to suit the individual needs of the community
- Additional buffers between different land uses
- Increased green space

In addition, vacant lands may allow for creative opportunities such as shared facility locations. This type of joint venture has been successfully used with co-location of Fire Station II with the Nature Park and the Community Garden at City's Public Safety Building.

#### **Private Lands and Recreation**

Private recreation is difficult to inventory in a comprehensive manner due to the diversity and complexity, and often rapid and frequent owner or use change. Private recreation providers generally respond quickly to opportunities for acquisition and development of properties suitable for recreational use, given market forces. This quick reaction time gives the private sector a distinct advantage in providing highly desirable recreational facilities.

#### **Cultural Resources**

Cultural life in the City is diverse and growing and constantly changing as the population changes. Activities within the City range from art lessons and gallery exhibits, to community theatre, choral groups, and symphony orchestras. Cultural programs throughout the City and County provide both children and adults, with opportunities which include painting, craft, and instrument and voice lessons. There is a wide variety of other fine performing art groups. The small non-profit cultural groups in the city continue to grow in size and number and provide cultural activities by private or independent sponsors.

#### V. LEVEL OF SERVICE ANALYSIS

#### **Current Conditions of Level of Service (LOS)**

The City achieved its goal of completing an award winning "City of Punta Gorda Parks & Recreation Master Plan" and adopted the recommended level of service standards for the City park system. The plan is required to be updated every five (5) to ten (10) years to identify changes in demographics, building development and trends. Utilizing this new LOS, ¼ (primary) to ½ (secondary) mile service area, the City will connect areas of the City to one of their parks delivering recreational services as it relates to the City's growing population and as a vital component of the continued economic sustainability of the City.

The provision of adequate recreation and park facilities becomes more challenging as the population of the area continues to grow. With a diverse population and changing demographic and economic trends, a wide variety of recreational activities are needed. While retirees continue to be the dominant component of population growth, increasing numbers of families of various income levels will choose to live and work in Punta Gorda; thereby, leading to continued demand for a variety of recreational facilities, organized open space and other recreation

In order to analyze the existing park system the level of service was developed pursuant to the needs of the community input during the public input process. This system analysis formed the baseline data which will continue to be used as part of the tracking system to gauge the progression toward the goals identified in the Parks and Recreation Master Plan and as amended. Historically the level of service for components of a park system has been measured on a simple acre per thousand of population basis. This flat analysis does not provide any data relative to the quality of service for the delivery of the parks as a public good. Studies by local governments, universities, and others continue to illustrate the personal, environmental, social, and economic benefits associated by being within 14 - 1/2 mile radius of a park. The 2040 Comprehensive Plan embraces this level of service specifically as it implements the citizen driven park system vision.

The City of Punta Gorda Park and Recreation Master Plan:

- provides an inventory of existing and proposed park sites
- evaluates each site for its design as a passive or active park
- evaluates how the community wants to use each park (for festivals, art markets, relaxing, sports activities, etc) with amenities added accordingly; and

evaluates its level of service (LOS) to the residents

The benefits identified in the City's Park and Recreation Master Plan promote the City's sense of place by providing a strong foundation on which the parks & recreation system can continue to grow and develop, creating a boater's destination and increasing business opportunities. This development is essential for a sustainable community. Our health, community, economy and environment all benefit from investments in a well-developed parks and recreation system.

#### **Current Needs Analysis:**

Therefore, in order to determine the City's current performance, the City continues to analyze the proximity of residential and commercial units to the existing park system. The existing City Parks and multi-use recreational trail facilities were identified and ¼ mile primary service area, in orange, and ½ mile radius secondary service area, in yellow, was drawn around each park. Using this basis for analysis, the red areas of the map indicate areas that are considered underserved as shown on Map #44 – Existing Punta Gorda Park Level of Service.

Table 5.5 identifies the number and percentage of housing units and commercial parcels that lie within & outside the existing service areas. This data was derived from Property Appraiser data and analyzed based on the service areas generated by City staff. The table identifies 55% residential units within the City occur within the primary or secondary service area of at least one park. The remaining 45% of the City's residential population occurs in areas identified as underserved by the existing park system.

#### <u>Map #44 - Existing Punta Gorda Park Level of</u> Service



A full 54% of vacant land available for residential development occurs within the primary and/or secondary service area; the remaining 46% of vacant residential land is in areas identified as underserved. This information is critical in planning for future parks because as residential development occurs, the associated population growth will place additional stress on the existing park system.

The Table also identifies that 98% of developed non-residential properties occur within a primary or secondary service area with the remaining 2% occurring in underserved areas. Additionally, 1% of vacant non-residential properties occur in underserved areas. However small in number these vacant commercial parcels do represent opportunities for public/private partnerships to provide additional parks as they become developed.

<u>Table 5.5 Housing & Commercial Units Associated with Current Parks</u>

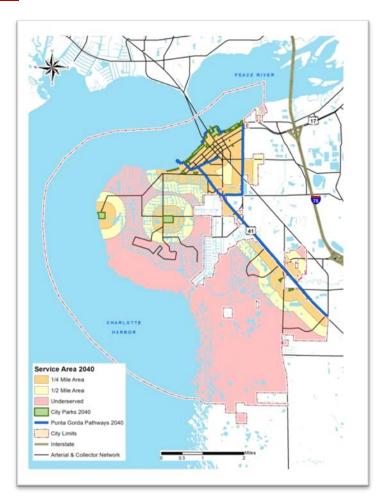
Service Area	Primary (1/4 mi radius)	Secondary (1/2 mi radius)	Underserved Areas (City Limits)		
Residential Units	27.3 %	60.7 %	39.3 %		
Vacant Residential Parcels	18.2 %	37.1 %	62.9 %		
Non Residential Parcels	65.8 %	92.1 %	7.9 %		
Vacant Non Residential Parcels	88.9 %	99.6 %	0.4 %		
Source City of Punta Gorda 2016					

#### **Future Opportunity Analysis**

The personal, environmental, social, and economic benefits associated with close proximity to parks have been identified; Looking at these needs analysis, a park typology was developed specifically for the City. These typologies took into consideration the existing City parks, their location and the needs for the citizens and visitor. The Park types identified were: Regional, Environmental, Urban, Waterfront, Neighborhood, and Linear.

Based on the proximity of housing units and commercial parcels to park lands, the City evaluated future park opportunities based on the proximity of housing units and commercial property to park land. Adequate pedestrian, bicycle, transit, boat and vehicular access are critical components of the LOS, ensuring the efficient delivery of park services to the community. The current needs analysis illustrates that over half of the existing residential units, along with the vast majority of undeveloped residential properties in the City, occur in underserved areas as identified on the Map #45 - Punta Gorda Park Level of Service -2040.

## Map #45 - Punta Gorda Park Level of Service - 2040



In order to meet this current and future need every undeveloped parcel will need to be evaluated for park use potential. Opportunities exist within the undeveloped commercial lands available within the City for public private partnerships to provide additional park facilities as development occurs.

Bicycling remains a high priority for the City residents and visitors of Punta Gorda. Residents and businesses continue to want better and safer pedestrian/bicycle connections between neighborhoods, businesses, parks and the waterfront. A recent Bicycle Workshop gathered information on ways to create a well- connected network of on-off street bicycle infrastructure. The City will continue to review projects to be funded over the next five (5) years for areas throughout the City that were identified as bicycle routes. These areas currently include the City's Center Cycleways, Ponce de Leon Trail and PGI Connection/BSI Loop.

Once developed Linear Park facilities like the Punta Gorda Pathways will provide the connections between the park system and neighborhoods and commercial communities.

The City will utilize the following strategies moving into the future in connecting the residents and visitors to all parts of the City park system previously shown on Map #45:

- Completion of the Punta Gorda Pathways system
- Implementation of the Punta Gorda Park and Recreation Master Plan
- New developments shall be required to provide parks for their residents.

- Regional Parks will continue to be provided primarily by Charlotte County.
- The City will continue to work with governmental entities and developers to preserve environmental lands.

The City of Punta Gorda Parks and Recreation Master Plan provides a list of specific projects and activities to move towards fulfilling the recreational needs of the residents. The list, divided into three implementation phases: Short, Intermediate, and Long Range, provides the City with a planned pathway of projects to be completed. Each listing contains relevant information including a brief project description, the funding sources, and the anticipated completion date. This aggressive list of projects is included in the PRMP to assist the City to stay on task and provide a cohesive strategy for establishing a park system that promotes the unique character and environment of Punta Gorda.

#### **Revenue Sources**

The City's main funding sources for parks and recreation are impact fees, ad valorem taxes and grant funds. The City will continue to review and apply for those grants that are acceptable to and pertain to specific City needs. Potential grant opportunities are available to the City and the City will continue to take advantage of these opportunities as they arise. While potential grant opportunities are available to the City, the City must look at other options to implement the strategies outlined in the PRMP that will satisfy the City's growing recreational needs.

#### **Summary**

The comprehensive list compiled during the development of the PRMP, and as amended in the future, will provide a list of specific projects and activities designed to move the City forward in achieving its vision of an interconnected, unique and sustainable park system.

The wide selection of the listed projects builds on the City's Punta Gorda Pathways theme and increases economic viability and sustainability through the connection of important pedestrian components such as the small businesses, restaurants shops and stores which serve the local residents as well as the tourist community. The completion of the Punta Gorda Pathway will encourage events and activities in the parks to enliven the public realm and provide economic opportunities for continued economic and social development.

The City will use the comprehensive strategy list as a tool to:

- Implement the vision of the City of Punta Gorda as directed by citizen input.
- Create a focus point for the City to begin connecting the Parks System.
- Evaluate undeveloped commercial lands available within the City for public private partnerships to provide additional park facilities as development occurs for park use potential.

- Provide City Council the information necessary to direct staff as to the priority projects in light of fiscal matters and constraints.
- Create a well- connected network of on-off street bicycle infrastructure.
- Evaluate annually the use and adequacy of the parkland, park facilities, and natural or historic protected lands.
- Update and outline future opportunities and implementation strategies.

#### VI. GOALS, OBJECTIVES AND POLICIES

**Goal 5.1:** The City of Punta Gorda will ensure public and private recreation resources to provide public parks and open space appropriately located to the population they are intended to serve; and coordinate the City facilities with those of other governments;

**Objective 5.1.1:** Punta Gorda will implement the adopted Parks and Recreation Master Plan to continue to develop a system of neighborhood and community parks that serve the residents and commercial businesses utilizing the established level of service standards provided in this element.

**Policy 5.1.1.1:** Punta Gorda will maintain and improve the park system through implementing the strategies identified in the Parks and Recreation Master Plan, the continual redesign and renovation of existing parks and by the acquisition and development of new parks.

**Measurement:** Maintenance activities improvements and land acquired for parks as identified in the Parks and Recreation Master Plan.

**Policy 5.1.1.2**: Punta Gorda will cooperate with governmental entities for the use of appropriate facilities as neighborhood or community parks.

**Measurement:** Agreements with governmental entities for use of recreational facilities.

**Policy 5.1.1.3**: The Punta Gorda park system will include intensive play areas, nature oriented activity areas, extensive natural areas, special activity areas, and urban scenic and passive areas.

**Measurement:** Amount of such areas in City parks as identified in the Parks and Recreation Master Plan.

**Policy 5.1.1.4**: Punta Gorda will incorporate its historic districts and structures, and the multi-use recreational trails into the overall park system.

**Measurement:** Number of multi-use recreational trails connecting the historic districts to the park system.

**Policy 5.1.1.5**: Punta Gorda establishes a  $\frac{1}{4}$  to  $\frac{1}{2}$  mile radius as a level of service standard of park types.

**Measurement:** Identification of the ¼ to ½ mile radius service areas to the residential and business communities.

**Policy 5.1.1.6**: Punta Gorda will update the Parks and Recreation Master Plan on a 5-10 year basis.

**Measurement:** Completion of the updated Parks and Recreation Master Plan.

**Objective 5.1.2:** Punta Gorda will promote the use of public and private resources to meet recreation demands.

**Policy 5.1.2.1**: Punta Gorda will maintain a recreation and open space plan with standards that integrate public, semi-private, and private recreational facilities into an overall plan.

**Measurement:** Drafting and adoption of such a plan.

**Policy 5.1.2.2**: Punta Gorda will require developers of residential subdivisions or planned unit developments to dedicate or set aside lands for parks, or to develop and maintain a private or semi-private park system as part of their development, or otherwise contribute to the acquisition and/or development of parks.

**Measurement:** Amount of land or contributions received.

**Policy 5.1.2.3**: Punta Gorda will assist Charlotte County through the County General Fund revenues received from City taxpayers, or other appropriate financing mechanisms, in the acquisition of regional or district park sites which complement the City's park systems.

**Measurement:** Charlotte County tax funds received from City residents and used for acquisition of park sites.

**Policy 5.1.2.4**: Punta Gorda will acquire, when possible, property for parks and open spaces in advance of annexation to provide an adequate amount and distribution of recreation and open space lands.

**Measurement:** Acres of park land acquired.

**Policy 5.1.2.5**: Punta Gorda will work to incorporate the strategies identified in the City's current Alternative Transportation Plan in the development of bicycle/sidewalk and passive recreation facilities.

**Measurement:** Planning and development accomplished for such a system.

**Objective 5.1.3:** Punta Gorda will promote access and/or public enjoyment of all parks and open space systems in the City.

**Policy 5.1.3.1**: Punta Gorda will operate a park and open space system in a manner that will promote an equal opportunity for enjoyment by all persons including those with disabilities.

**Measurement:** Accessibility features included in City parks.

**Policy 5.1.3.2:** The City of Punta Gorda will provide access to civic life by people with disabilities by implementing the recommendations of the ADA Transition Plan.

**Measurement:** Implementation of the recommendations from the final ADA Plan.

**Policy 5.1.3.2**: Punta Gorda will not charge user fees at its park and open space facilities, but may require fees for events taking place at a park or to maintain its specialized recreation facilities such as boat ramps and night lighting for tennis facilities.

**Measurement:** Absence of user fees prohibited by this policy.

**Policy 5.1.3.3**: All public parks will have public access via a public street.

**Measurement:** Documentation of public street access to public parks.

**Policy 5.1.3.4**: Punta Gorda will seek to distribute parks and open spaces so as to serve all neighborhoods.

**Measurement:** Park and open space acres acquired that satisfy location needs identified by plan described in Policy 5.1.1.5.

**Goal 5.2:** The City will acquire important open space systems that protect property from storm surge events and/or preserve important habitats.

**Objective 5.2.1:** Punta Gorda will maintain a system of open spaces that will conserve and preserve marine and terrestrial flora and fauna and their associated habitats.

**Policy 5.2.1.1**: Punta Gorda will preserve or restore the natural features to include native plant species and natural water flows of a site when acquiring or developing City owned open spaces.

**Measurement:** Amount of lands, vegetative cover types, restored or preserved for such properties acquired or developed by the City.

**Policy 5.2.1.2**: Punta Gorda will encourage the protection of privately owned environmentally sensitive lands by public acquisition, conservation easements, transfer of development rights, or by voluntary dedication.

Measurement: Acres of conservation lands protected by the aforementioned means.

**Policy 5.2.1.3**: Punta Gorda will consider the following criteria when pursuing the acquisition of open space:

- a. Unique features such as plant communities, wildlife populations, mangrove stands, saltwater marshes, freshwater wetlands, beaches, or sand flats.
- b. Critical ecological features such as protection of surface and groundwater quality or as a protection from storm surge events.
- c. Locations suitable for outdoor educational programs.
- d. Relatively undisturbed examples of biological communities.

Measurement: Documentation of the aforementioned factors of any open space purchase by the City.

**Policy 5.2.1.4**: Punta Gorda will make available density bonuses, or other appropriate incentives for developments that preserve environmentally sensitive lands.

Measurement: Acres preserved though development incentives.

Policy 5.2.1.5: Punta Gorda will assist Charlotte

County in the development of a scenic wildlife corridor or trail system around the perimeter of the City and which connects to the populated City areas or the Charlotte Harbor State Preserve.

Measurement: Amount of funding, staff support, or other assistance leading to such a corridor or trail system.

**Objective 5.2.2:** Punta Gorda will promote access and/or public enjoyment of all parks and open space systems in the City.

**Policy 5.2.2.2:** Punta Gorda will not charge user fees at its park and open space facilities, but may require fees for events taking place at a park or to maintain its specialized recreation facilities such as boat ramps and night lighting for tennis facilities.

**Measurement:** Absence of user fees prohibited by this policy.

**Policy 5.22.3**: All public parks will have public access via a public street.

**Measurement:** Documentation of public street access to public parks.

**Policy 5.2.24**: Punta Gorda will seek to distribute parks and open spaces so as to serve all neighborhoods.

**Measurement:** Park and open space acres acquired that satisfy location needs identified by plan described in Policy 5.1.3.2.

**Goal 5.3:** The City shall strengthen recreational coordination with the Charlotte County School Board.

**Objective 5.3.1:** The City shall consider joint recreational use agreements when possible with the school board to allow the use of school facilities by the general public.

**Policy 5.3.1.1:** The City of Punta Gorda will coordinate with the School Board to permit the joint use of school sites and City facilities with similar facility needs, such as libraries, parks and recreation facilities, health care facilities, and emergency shelters.

**Measurement:** The adoption of any joint use agreements.