# CITY OF PUNTA GORDA GENERAL EMPLOYEES' RETIREMENT SYSTEM

ACTUARIAL VALUATION AS OF OCTOBER 1, 2021

CONTRIBUTIONS APPLICABLE TO THE PLAN/FISCAL YEAR ENDING SEPTEMBER 30, 2023

GASB 67/68 DISCLOSURE INFORMATION AS OF SEPTEMBER 30, 2021





December 15, 2021

Board of Trustees City of Punta Gorda General Employees' Pension Board

Re: City of Punta Gorda General Employees' Retirement System

Dear Board:

We are pleased to present to the Board this report of the annual actuarial valuation of the City of Punta Gorda General Employees' Retirement System. Included are the related results for GASB Statements No. 67 and No. 68. The funding valuation was performed to determine whether the assets and contributions are sufficient to provide the prescribed benefits and to develop the appropriate funding requirements for the applicable plan year. The calculation of the liability for GASB results was performed for the purpose of satisfying the requirements of GASB Statements No. 67 and No. 68. Use of the results for other purposes may not be applicable and may produce significantly different results.

The valuations have been conducted in accordance with generally accepted actuarial principles and practices, including the applicable Actuarial Standards of Practice as issued by the Actuarial Standards Board, and reflect laws and regulations issued to date pursuant to the provisions of Chapter 112, Florida Statutes, as well as applicable federal laws and regulations. In our opinion, the assumptions used in the valuations, as adopted by the Board of Trustees, represent reasonable expectations of anticipated plan experience.

The funding percentages and unfunded accrued liability as measured based on the actuarial value of assets will differ from similar measures based on the market value of assets. These measures, as provided, are appropriate for determining the adequacy of future contributions, but may not be appropriate for the purpose of settling a portion or all of its liabilities. Future actuarial measurements may differ significantly from the current measurements presented in this report for a variety of reasons including: changes in applicable laws, changes in plan provisions, changes in assumptions, or plan experience differing from expectations. Due to the limited scope of the valuations, we did not perform an analysis of the potential range of such future measurements.

In conducting the valuations, we have relied on personnel, plan design, and asset information supplied by the City of Punta Gorda, financial reports prepared by the custodian bank, and the actuarial assumptions and methods described in the Actuarial Assumptions section of this report. While we cannot verify the accuracy of all this information, the supplied information was reviewed for consistency and reasonableness. As a result of this review, we have no reason to doubt the substantial accuracy of the information and believe that it has produced appropriate results. This information, along with any adjustments or modifications, is summarized in various sections of this report.

Additionally, we used third-party software to model (calculate) the underlying liabilities and costs. These results are reviewed in the aggregate and for individual sample lives. The output from the software is either used directly or input into internally developed models that apply the funding and accounting rules to generate the results. All internally developed models are reviewed as part of the valuation process. As a result of this review, we believe that the models have produced reasonable results. We do not believe there are any material inconsistencies among assumptions or unreasonable output produced due to the aggregation of assumptions.

The total pension liability, net pension liability, and certain sensitivity information shown in this report are based on an actuarial valuation performed as of October 1, 2020. The total pension liability was rolled-forward from the valuation date to the plan's fiscal year ending September 30, 2021 using generally accepted actuarial principles. It is our opinion that the assumptions used for this purpose are internally consistent, reasonable, and comply with the requirements under GASB No. 67 and No. 68.

The undersigned are familiar with the immediate and long-term aspects of pension valuations, and meet the Qualification Standards of the American Academy of Actuaries necessary to render the actuarial opinions contained herein. All of the sections of this report are considered an integral part of the actuarial opinions.

To our knowledge, no associate of Foster & Foster, Inc. working on valuations of the program has any direct financial interest or indirect material interest in the City of Punta Gorda, nor does anyone at Foster & Foster, Inc. act as a member of the Board of Trustees of the General Employees' Retirement System. Thus, there is no relationship existing that might affect our capacity to prepare and certify this actuarial report.

If there are any questions, concerns, or comments about any of the items contained in this report, please contact us at 239-433-5500.

Respectfully submitted,

Foster & Foster, Inc.

By:

Kevin H. Peng, ASA, EA, MAAA Enrolled Actuary #20-7783

By:

Patrick T. Donlan, EA, ASA, MAAA

Enrolled Actuary #20-6595

PTD/lke

Enclosures

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### SUMMARY OF REPORT

The regular annual actuarial valuation of the City of Punta Gorda General Employees' Retirement System, performed as of October 1, 2021, has been completed and the results are presented in this Report. The contribution amounts set forth herein are applicable to the plan/fiscal year ending September 30, 2023.

The contribution requirements, compared with those set forth in the October 1, 2020 actuarial valuation report, are as follows:

Valuation Date Applicable to Fiscal Year Ending	10/1/2021 <u>9/30/2023</u>	10/1/2020 <u>9/30/2022</u>
Minimum Required Contribution	\$1,006,747	\$1,510,954
Member Contributions (Est.)	253,101	291,730
City Required Contribution	\$753,646	\$1,219,224

As you can see, the Minimum Required Contribution shows a decrease when compared to the results presented in the October 1, 2020 actuarial valuation report. The decrease is attributable to an amortization charge from 2011 being fully paid off and favorable actuarial experience as described in the following paragraph.

Plan experience was favorable overall on the basis of the plan's actuarial assumptions. Sources of actuarial gain included an investment return of 8.76% (Actuarial Asset Basis) which exceeded the 6.75% assumption, more turnover than expected, and inactive mortality experience. There were no significant sources of actuarial loss.

### CHANGES SINCE PRIOR VALUATION

### Plan Changes

There have been no changes in benefits since the prior valuation.

### Actuarial Assumption/Method Changes

There have been no assumption or method changes since the prior valuation.

### COMPARATIVE SUMMARY OF PRINCIPAL VALUATION RESULTS

	10/1/2021	10/1/2020
A. Participant Data		
Actives	52	61
Service Retirees	120	117
DROP Retirees	26	27
Beneficiaries	11	9
Disability Retirees	0	0
Terminated Vested	<u>15</u>	<u>14</u>
Total	224	228
Total Annual Payroll	\$3,245,549	\$3,601,601
Payroll Under Assumed Ret. Age	3,124,704	3,601,601
Annual Rate of Payments to:		
Service Retirees	2,435,015	2,280,738
DROP Retirees	761,458	737,844
Beneficiaries	148,505	129,824
Disability Retirees	0	0
Terminated Vested	290,921	260,209
B. Assets		
Actuarial Value (AVA) <sup>1</sup>	54,157,054	50,743,817
Market Value (MVA) <sup>1</sup>	58,196,141	50,743,817
C. Liabilities		
Present Value of Benefits		
Actives		
Retirement Benefits	19,351,038	20,880,535
Disability Benefits	1,643,534	1,827,436
Death Benefits	165,438	183,986
Vested Benefits	748,219	916,859
Refund of Contributions	0	0
Service Retirees	25,483,323	23,845,632
DROP Retirees <sup>1</sup>	12,118,363	11,396,847
Beneficiaries	999,147	845,815
Disability Retirees	0	0
Terminated Vested	1,965,023	2,063,931
Total	62,474,085	61,961,041

C. Liabilities - (Continued)	10/1/2021	10/1/2020
Present Value of Future Salaries	21,458,358	25,138,863
Present Value of Future		
Member Contributions	1,738,127	2,036,248
Normal Cost (Retirement)	417,804	486,374
Normal Cost (Disability)	58,880	68,722
Normal Cost (Death)	4,979	5,871
Normal Cost (Vesting)	57,970	72,148
Normal Cost (Refunds)	0	0
Total Normal Cost	539,633	633,115
Present Value of Future		
Normal Costs	3,404,861	4,033,167
Accrued Liability (Retirement)	16,660,423	17,728,389
Accrued Liability (Disability)	1,252,278	1,360,457
Accrued Liability (Death)	132,137	144,785
Accrued Liability (Vesting)	458,530	542,018
Accrued Liability (Refunds)	0	0
Accrued Liability (Inactives) 1	40,565,856	38,152,225
Total Actuarial Accrued Liability (EAN AL)	59,069,224	57,927,874
Unfunded Actuarial Accrued		
Liability (UAAL)	4,912,170	7,184,057
Funded Ratio (AVA / EAN AL)	91.7%	87.6%

D. Actuarial Present Value of		
Accrued Benefits	10/1/2021	10/1/2020
Vested Accrued Benefits		
Inactives <sup>1</sup>	40,565,856	38,152,225
Actives	10,956,521	11,667,769
Member Contributions	3,163,387	3,388,143
Total	54,685,764	53,208,137
Non-vested Accrued Benefits	0	0
Total Present Value		
Accrued Benefits (PVAB)	54,685,764	53,208,137
Funded Ratio (MVA / PVAB)	106.4%	95.4%
Increase (Decrease) in Present Value of		
Accrued Benefits Attributable to:		
Plan Amendments	0	
Assumption Changes	0	
Plan Experience	1,010,696	
Benefits Paid	(3,022,605)	
Interest	3,489,536	
Other	0	
Total	1,477,627	

Valuation Date Applicable to Fiscal Year Ending	10/1/2021 9/30/2023	10/1/2020 9/30/2022
E. Pension Cost		
Normal Cost <sup>2</sup>	\$539,633	\$633,115
Administrative Expenses <sup>2</sup>	63,515	63,011
Payment Required to Amortize Unfunded Actuarial Accrued Liability over 20 years (as of 10/1/2021) <sup>2</sup>	403,599	814,828
Minimum Required Contribution	1,006,747	1,510,954
Expected Member Contributions <sup>2</sup>	253,101	291,730
Expected City Contribution	753,646	1,219,224
F. Past Contributions		
Plan Years Ending:	9/30/2021	
City Requirement	1,359,765	
Actual Contributions Made:		
City Total	1,831,665 1,831,665	
G. Net Actuarial (Gain)/Loss	(1,231,075)	

 $<sup>^{\</sup>rm 1}$  The asset values and liabilities include accumulated DROP Plan Balances as of 9/30/2021 and 9/30/2020.

### H. Schedule Illustrating the Amortization of the Total Unfunded Actuarial Accrued Liability as of:

	Projected Unfunded
Year	Actuarial Accrued Liability
2021	4,912,170
2022	4,812,898
2023	4,740,672
2028	3,223,491
2032	1,705,937
2037	328,273
2041	0

### I. (i) 5 Year Comparison of Actual and Assumed Salary Increases

		<u>Actual</u>	Assumed
Year Ended	9/30/2021	5.03%	4.00%
Year Ended	9/30/2020	4.31%	4.00%
Year Ended	9/30/2019	4.39%	4.00%
Year Ended	9/30/2018	3.99%	4.00%
Year Ended	9/30/2017	4.53%	4.01%

### (ii) 5 Year Comparison of Investment Return on Market Value and Actuarial Value

		Market Value	Actuarial Value	Assumed
Year Ended	9/30/2021	16.49%	8.76%	6.75%
Year Ended	9/30/2020	9.50%	8.13%	7.00%
Year Ended	9/30/2019	4.47%	7.53%	7.00%
Year Ended	9/30/2018	8.24%	6.51%	7.25%
Year Ended	9/30/2017	10.41%	6.77%	7.50%

### (iii) Average Annual Payroll Growth

(a) Payroll as of:	10/1/2021 10/1/2011	\$3,124,704 7,761,379
(b) Total Increase		-59.74%
(c) Number of Years		10.00
(d) Average Annual Rate		-8.70%

### STATEMENT BY ENROLLED ACTUARY

This actuarial valuation was prepared and completed by me or under my direct supervision, and I acknowledge responsibility for the results. To the best of my knowledge, the results are complete and accurate, and in my opinion, the techniques and assumptions used are reasonable and meet the requirements and intent of Part VII, Chapter 112, Florida Statutes. There is no benefit or expense to be provided by the plan and/or paid from the plan's assets for which liabilities or current costs have not been established or otherwise taken into account in the valuation. All known events or trends which may require a material increase in plan costs or required contribution rates have been taken into account in the valuation.

Patrick T. Donlan, EA, ASA, MAAA

Enrolled Actuary #20-6595

Please let us know when the report is approved by the Board and unless otherwise directed we will provide a copy of the report to the following office to comply with Chapter 112 Florida Statutes:

Mr. Keith Brinkman Bureau of Local Retirement Systems Post Office Box 9000 Tallahassee, FL 32315-9000

### RECONCILIATION OF UNFUNDED ACTUARIAL ACCRUED LIABILITIES

(1)	Unfunded Actuarial Accrued Liability as of October 1, 2020	\$7,184,057
(2)	Sponsor Normal Cost developed as of October 1, 2020	341,385
(3)	Expected administrative expenses for the year ended September 30, 2021	63,011
(4)	Expected interest on (1), (2) and (3)	510,094
(5)	Sponsor contributions to the System during the year ended September 30, 2021	1,831,665
(6)	Expected interest on (5)	123,637
(7)	Expected Unfunded Actuarial Accrued Liability as of September 30, 2021 (1)+(2)+(3)+(4)-(5)-(6)	6,143,245
(8)	Change to UAAL due to Assumption Change	0
(9)	Change to UAAL due to Actuarial (Gain)/Loss	(1,231,075)
(10)	Unfunded Actuarial Accrued Liability as of October 1, 2021	4,912,170

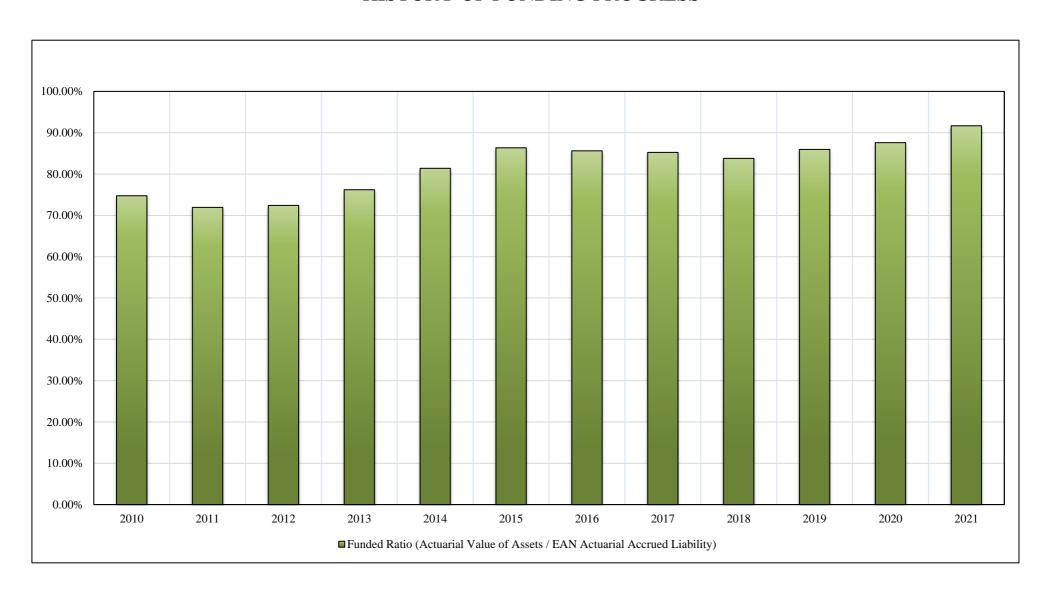
Type of	Date	Years	10/1/2021	Amortization
Base	<b>Established</b>	Remaining	<u>Amount</u>	<u>Amount</u>
	10/1/1994	3	(30,827)	(10,954)
	10/1/1995	4	(25,248)	(6,943)
	10/1/1999	8	628,201	97,599
	10/1/2001	10	860,529	113,450
	10/1/2002	11	1,197,842	147,782
	10/1/2003	12	119,400	13,895
	10/1/2003	12	43,997	5,120
	10/1/2004	13	438,848	48,494
	10/1/2005	14	200,061	21,109
	10/1/2006	15	(734,564)	(74,363)
Actuarial Gain	10/1/2007	16	(157,930)	(15,403)
Benefit Change	10/1/2007	16	(114,034)	(11,121)
Method Change	10/1/2008	7	(12,136)	(2,091)
Assum Changes	10/1/2008	17	16,985	1,602
Assum Changes	10/1/2009	8	89,291	13,872
Benefit Change	10/1/2010	19	(22,109)	(1,966)
<b>Actuarial Loss</b>	10/1/2012	1	31,611	31,611
Assum Changes	10/1/2012	11	350,873	43,288
Actuarial Gain	10/1/2013	2	(37,028)	(19,118)
Assum Changes	10/1/2013	12	(108,669)	(12,646)
Actuarial Gain	10/1/2014	3	(257,506)	(91,499)

Type of	Date	Years	10/1/2021	Amortization
Base	<b>Established</b>	Remaining	<u>Amount</u>	<u>Amount</u>
Actuarial Gain	10/1/2015	4	(560,804)	(154,222)
Assum Changes	10/1/2015	14	362,182	38,215
<b>Actuarial Loss</b>	10/1/2016	5	106,972	24,276
Assum Changes	10/1/2016	15	1,044,252	105,714
<b>Actuarial Loss</b>	10/1/2017	6	109,335	21,322
Assum Changes	10/1/2017	16	965,891	94,201
<b>Actuarial Loss</b>	10/1/2018	7	404,340	69,671
Assum Changes	10/1/2018	17	1,012,056	95,431
Actuarial Gain	10/1/2019	8	(113,699)	(17,665)
Actuarial Gain	10/1/2020	9	(610,880)	(86,901)
Asmp/Mthd Change	10/1/2020	19	946,013	84,141
Actuarial Gain	10/1/2021	10	(1,231,075)	(162,302)
			4,912,170	403,599

### DETAILED ACTUARIAL (GAIN)/LOSS ANALYSIS

(1) Unfunded Actuarial Accrued Liability (UAAL) as of October 1, 2020	\$7,184,057
(2) Expected UAAL as of October 1, 2021	6,143,245
(3) Summary of Actuarial (Gain)/Loss, by component:	
Investment Return (Actuarial Asset Basis)	(1,009,773)
Salary Increases	149,316
Active Decrements	(177,991)
Inactive Mortality	(327,258)
Other	134,631
Increase in UAAL due to (Gain)/Loss	(1,231,075)
Assumption Changes	0
(4) Actual UAAL as of October 1, 2021	\$4,912,170

### HISTORY OF FUNDING PROGRESS



### ACTUARIAL ASSUMPTIONS AND METHODS

Mortality Rate

Healthy Active Lives:

**Female:** PubG.H-2010 (Above Median) for Employees. **Male:** PubG.H-2010 for Employees, set back one year.

Healthy Retiree Lives:

**Female:** PubG.H-2010 for Healthy Retirees.

**Male:** PubG.H-2010 for Healthy Retirees, set back one

year.

Beneficiary Lives:

**Female:** PubG.H-2010 for Healthy Retirees.

Male: PubG.H-2010 for Healthy Retirees, set back one

year.

Disabled Lives:

PubG.H-2010 for Disabled Retirees, set forward three

years.

All rates are projected generationally with Mortality Improvement Scale MP-2018. We feel this assumption sufficiently accommodates future mortality

improvements.

The previously described mortality assumption rates were mandated by Chapter 2015-157, Laws of Florida. This law mandates the use of the assumptions used in either of the two most recent valuations of the Florida Retirement System (FRS). The above rates are those outlined in Milliman's July 1, 2020 FRS valuation report for non-special-risk employees, with appropriate

adjustments made based on plan demographics.

6.75% net-of-fees through 2023, and 6.50% thereafter. This is supported by the target asset allocation of the trust and the expected long-term return by asset class and contemplates a change in the asset allocation after

2023.

See Table later in this section. Final salary in year of retirement is increased to account for additional non-regular compensation (determined individually). This assumption was adopted based on results of the June 9, 2014 experience study.

Interest Rate

Salary Increases

<u>Payroll Growth</u> 0.00% for purposes of amortizing the Unfunded

Actuarial Accrued Liability. This assumption cannot exceed the ten-year average payroll growth, in compliance with Part VII of Chapter 112, Florida

Statutes.

Administrative Expenses \$63,515 annually, based on the average of actual

expenses incurred in the prior two fiscal years.

Amortization Method New UAAL amortization bases are amortized over the

following amortization periods:

Experience: 10 Years.

Assumption/Method Changes: 20 Years.

Benefit Changes: 30 Years.

<u>Funding Method</u> Entry Age Normal Actuarial Cost Method.

Asset Valuation Method All assets are valued at market value with an adjustment

to uniformly spread actuarial investment gains and losses (as measured by actual market value investment return against expected market value investment return)

over a five-year period.

Retirement Age See Table later in this section. These rates were adopted

based on the June 9, 2014 experience study.

<u>Termination Rates</u>
See Table later in this section. These rates were adopted

based on the June 9, 2014 experience study.

<u>Disability Rates</u>

See Table later in this section for sample rates (assumes

none are Line-Of-Duty). These rates are similar to those utilized by other municipal General Employee programs.

### **Assumption Tables**

Salary Scale						
Service	Rate					
0 - 1	6.00%					
2	5.50%					
3 - 4	4.50%					
5+	4.00%					

% Retir	% Retiring During							
the	Year							
Age	Rate							
55 - 56	10.0%							
57 - 59	2.5%							
60	50.0%							
61 - 64	25.0%							
65+	100.0%							

%	Terminating	
Du	ring the Year	

Service	Rate
0	18.0%
1	10.0%
2	9.0%
3	8.0%
4	7.0%
5 - 9	3.0%
10 - 14	3.0%
15 - 19	2.0%
20+	1.0%

% Becoming Disabled
During the Year

Age	Rate
20	0.14%
30	0.18%
40	0.30%
50	1.00%
60	0.00%

### **GLOSSARY**

Actuarial Value of Assets is the asset value used in the valuation to determine contribution requirements. It represents the plan's Market Value of Assets (see below), with adjustments according to the plan's Actuarial Asset Method. These adjustments produce a "smoothed" value that is likely to be less volatile from year to year than the Market Value of Assets.

<u>Entry Age Normal Cost Method</u> - Under this method, the normal cost is the sum of the individual normal costs for all active participants. For an active participant, the normal cost is the participant's normal cost accrual rate, multiplied by the participant's current compensation.

- (a) The normal cost accrual rate equals:
  - (i) the present value of future benefits for the participant, determined as of the participant's entry age, divided by
  - (ii) the present value of the compensation expected to be paid to the participant for each year of the participant's anticipated future service, determined as of the participant's entry age.
- (b) In calculating the present value of future compensation, the salary scale is applied both retrospectively and prospectively to estimate compensation in years prior to and subsequent to the valuation year based on the compensation used for the valuation.
- (c) The accrued liability is the sum of the individual accrued liabilities for all participants and beneficiaries. A participant's accrued liability equals the present value, at the participant's attained age, of future benefits less the present value at the participant's attained age of the individual normal costs payable in the future. A beneficiary's accrued liability equals the present value, at the beneficiary's attained age, of future benefits. The unfunded accrued liability equals the total accrued liability less the actuarial value of assets.
- (d) Under this method, the entry age used for each active participant is the participant's age at the time he or she would have commenced participation if the plan had always been in existence under current terms, or the age as of which he or she first earns service credits for purposes of benefit accrual under the current terms of the plan.

<u>Market Value of Assets</u> is the fair market value of plan assets as of the valuation date. This amount may be adjusted to produce an Actuarial Value of Assets for plan funding purposes.

<u>Normal (Current Year's) Cost</u> is the current year's cost for benefits yet to be funded. Under the Entry Age Normal cost method, it is determined for each participant as the present value of future benefits, determined as of the Member's entry age, amortized as a level percentage of compensation over the anticipated number of years of participation, determined as of the entry age.

<u>Present Value of Benefits</u> is the single sum value on the valuation date of all future benefits to be paid to current plan participants.

<u>Total Annual Payroll</u> is the projected annual rate of pay for the fiscal year beginning on the valuation date of all covered Members.

<u>Total Required Contribution</u> is equal to the Normal Cost plus an amount sufficient to amortize the Unfunded Accrued Liability over no more than 30 years. The required amount is adjusted for interest according to the timing of contributions during the year.

<u>Unfunded Actuarial Accrued Liability (UAAL)</u> is the difference between the actuarial accrued liability (described above) and the Actuarial Value of Assets. Under the Entry Age Normal Actuarial Cost Method, an actuarial gain or loss, based on actual versus expected UAAL, is determined in conjunction with each valuation of the plan.

### DISCUSSION OF RISK

ASOP No. 51, Assessment and Disclosure of Risk Associated with Measuring Pension Obligations and Determining Pension Plan Contributions, states that the actuary should identify risks that, in the actuary's professional judgment, may reasonably be anticipated to significantly affect the plan's future financial condition.

Throughout this report, actuarial results are determined using various actuarial assumptions. These results are based on the premise that all future plan experience will align with the plan's actuarial assumptions; however, there is no guarantee that actual plan experience will align with the plan's assumptions. It is possible that actual plan experience will differ from anticipated experience in an unfavorable manner that will negatively impact the plan's funded position.

Below are examples of ways in which plan experience can deviate from assumptions and the potential impact of that deviation. Typically, this results in an actuarial gain or loss representing the current-year financial impact on the plan's unfunded liability of the experience differing from assumptions; this gain or loss is amortized over a period of time determined by the plan's amortization method. When assumptions are selected that adequately reflect plan experience, gains and losses typically offset one another in the long term, resulting in a relatively low impact on the plan's contribution requirements associated with plan experience. When assumptions are too optimistic, losses can accumulate over time and the plan's amortization payment could potentially grow to an unmanageable level.

- Investment Return: When the rate of return on the Actuarial Value of Assets falls short of the assumption, this produces a loss representing assumed investment earnings that were not realized. Further, it is unlikely that the plan will experience a scenario that matches the assumed return in each year as capital markets can be volatile from year to year. Therefore, contribution amounts can vary in the future.
- Salary Increases: When a plan participant experiences a salary increase that was greater than assumed, this produces a loss representing the cost of an increase in anticipated plan benefits for the participant as compared to the previous year. The total gain or loss associated with salary increases for the plan is the sum of salary gains and losses for all active participants.
- Demographic Assumptions: Actuarial results take into account various potential events that could happen to a plan participant, such as retirement, termination, disability, and death. Each of these potential events is assigned a liability based on the likelihood of the event and the financial consequence of the event for the plan. Accordingly, actuarial liabilities reflect a blend of financial consequences associated with various possible outcomes (such as retirement at one of various possible ages). Once the outcome is known (e.g. the participant retires) the liability is adjusted to reflect the known outcome. This adjustment produces a gain or loss depending on whether the outcome was more or less favorable than other outcomes that could have occurred.

### Impact of Plan Maturity on Risk

For newer pension plans, most of the participants and associated liabilities are related to active members who have not yet reached retirement age. As pension plans continue in operation and active members reach retirement ages, liabilities begin to shift from being primarily related to active members to being shared amongst active and retired members. Plan maturity is a measure of the extent to which this shift has occurred. It is important to understand that plan maturity can have an impact on risk tolerance and the overall risk characteristics of the plan. For example, closed plans with a large amount of retired liability do not have as long of a time horizon to recover from losses (such as losses on investments due to lower than expected investment returns) as plans where the majority of the liability is attributable to active members. For this reason, less tolerance for investment risk may be warranted for highly mature closed plans with a substantial inactive liability. Similarly, mature closed plans paying substantial retirement benefits resulting in a small positive or net negative cash flow can be more sensitive to near term investment volatility, particularly if the size of the fund is shrinking, which can result in less assets being available for investment in the market.

To assist with determining the maturity of the plan, we have provided some relevant metrics in the table following titled "Plan Maturity Measures and Other Risk Metrics". Highlights of this information are discussed below:

- The Support Ratio, determined as the ratio of active to inactive members, has decreased from 171.3% on October 1, 2011 to 30.2% on October 1, 2021, indicating that the plan has been maturing during the period.
- The Accrued Liability Ratio, determined as the ratio of the Inactive Accrued Liability, which is the liability associated with members who are no longer employed but are due a benefit from the plan, to the Total Accrued Liability, is 68.7%. With a plan of this maturity, losses due to lower than expected investment returns or demographic factors may result in larger increases in contribution requirements than would be needed for a less mature plan. Please note Chapter 112, Florida Statutes, requires that the plan sponsor contributes the minimum required contribution; thus, there is minimal solvency risk to the plan.
- The Funded Ratio, determined as the ratio of the Actuarial Value of Assets to the Total Accrued Liability, has increased from 71.9% on October 1, 2011 to 91.7% on October 1, 2021
- The Net Cash Flow Ratio, determined as the ratio of the Net Cash Flow (contributions minus benefit payments and administrative expenses) to the Market Value of Assets, decreased from 2.9% on October 1, 2011 to -1.7% on October 1, 2021. The current Net Cash Flow Ratio of -1.7% indicates that contributions are not currently covering the plan's benefit payments and administrative expenses.

It is important to note that the actuary has identified the risks in this section as the most significant risks based on the characteristics of the plan and the nature of the project, however, it is not an exhaustive list of potential risks that could be considered. Additional advanced modeling, as well as the identification of additional risks, can be provided at the request of the audience addressed on page 2 of this report.

### PLAN MATURITY MEASURES AND OTHER RISK METRICS

	10/1/2011	10/1/2016	10/1/2020	10/1/2021
Support Ratio				
Total Actives Total Inactives <sup>1</sup>	173 101	92 156	61 167	52 172
Actives / Inactives <sup>1</sup>	171.3%	59.0%	36.5%	30.2%
Asset Volatility Ratio				
Market Value of Assets (MVA)	22,675,983	39,999,643	50,743,817	58,196,141
Total Annual Payroll MVA / Total Annual Payroll	7,761,379 292.2%	4,719,473 847.5%	3,601,601 1,408.9%	3,245,549 1,793.1%
Accrued Liability (AL) Ratio				
Inactive Accrued Liability	13,964,547	30,469,510	38,152,225	40,565,856
Total Accrued Liability (EAN) Inactive AL / Total AL	33,980,828 41.1%	48,152,426 63.3%	57,927,874 65.9%	59,069,224 68.7%
Funded Ratio				
Actuarial Value of Assets (AVA)	24,443,808	41,229,592	50,743,817	54,157,054
Total Accrued Liability (EAN) AVA / Total Accrued Liability (EAN)	33,980,828 71.9%	48,152,426 85.6%	57,927,874 87.6%	59,069,224 91.7%
Net Cash Flow Ratio				
Net Cash Flow <sup>2</sup>	651,640	271,134	(1,265,946)	(988,386)
Market Value of Assets (MVA) Ratio	22,675,983 2.9%	39,999,643 0.7%	50,743,817 -2.5%	58,196,141 -1.7%

<sup>&</sup>lt;sup>1</sup> Excludes terminated participants awaiting a refund of member contributions.

<sup>&</sup>lt;sup>2</sup> Determined as total contributions minus benefit payments and administrative expenses.

### STATEMENT OF FIDUCIARY NET POSITION SEPTEMBER 30, 2021

<u>ASSETS</u>	COST VALUE	MARKET VALUE
Cash and Cash Equivalents:		
Short Term Investments	1,494,245.52	1,494,245.52
Total Cash and Equivalents	1,494,245.52	1,494,245.52
Receivables:		
Investment Income	70,726.07	70,726.07
Total Receivable	70,726.07	70,726.07
Investments:		
U. S. Bonds and Bills	6,433,047.29	6,250,512.17
Federal Agency Guaranteed Securities	4,882,700.57	4,873,900.26
Corporate Bonds	3,552,629.14	3,601,678.40
Stocks	672,992.02	3,612,697.91
Mutual Funds:		
Fixed Income	5,586,017.69	5,639,169.63
Equity	17,822,245.55	27,527,383.63
Pooled/Common/Commingled Funds:		
Real Estate	3,743,406.71	5,328,962.28
Total Investments	42,693,038.97	56,834,304.28
Total Assets	44,258,010.56	58,399,275.87
<u>LIABILITIES</u>		
Payables:		
DROP Distributions	181,548.11	181,548.11
Investment Expenses	15,961.25	15,961.25
Administrative Expenses	5,625.71	5,625.71
Total Liabilities	203,135.07	203,135.07
NET POSITION RESTRICTED FOR PENSIONS	44,054,875.49	58,196,140.80

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FOR THE YEAR ENDED SEPTEMBER 30, 2021

### Market Value Basis

A1	D	$\mathbf{D}$	Π	T	$\cap$	NS	
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Member 265,337.25 City 1,831,665.00

Total Contributions 2,097,002.25

**Investment Income:** 

Net Realized Gain (Loss) 1,219,821.81 Unrealized Gain (Loss) 5,848,752.21

Net Increase in Fair Value of Investments7,068,574.02Interest & Dividends1,494,051.15Less Investment Expense¹(121,915.88)

Net Investment Income 8,440,709.29

Total Additions 10,537,711.54

**DEDUCTIONS** 

Distributions to Members:

Benefit Payments 2,506,151.64
Lump Sum DROP Distributions 516,453.42
Refunds of Member Contributions 0.00

Total Distributions 3,022,605.06

Administrative Expense 62,783.07

Total Deductions 3,085,388.13

Net Increase in Net Position 7,452,323.41

NET POSITION RESTRICTED FOR PENSIONS

Beginning of the Year 50,743,817.39

End of the Year 58,196,140.80

<sup>&</sup>lt;sup>1</sup>Investment related expenses include investment advisory, custodial and performance monitoring fees.

### ACTUARIAL ASSET VALUATION September 30, 2021

Actuarial Assets for funding purposes are developed by recognizing the total actuarial investment gain or loss for each Plan Year over a five year period. In the first year, 20% of the gain or loss is recognized. In the second year 40%, in the third year 60%, in the fourth year 80%, and in the fifth year 100% of the gain or loss is recognized. The actuarial investment gain or loss is defined as the actual return on investments minus the actuarial assumed investment return. Actuarial Assets shall not be less than 80% nor greater than 120% of Market Value of Assets.

Plan Year		Gains/Losses Not Y Amo	Yet Recognized Ounts Not Yet Rec	cognized by Val	uation Year	
Ending	Gain/(Loss)	2021	2022	2023	2024	2025
09/30/2021	5,048,859	4,039,087	3,029,315	2,019,543	1,009,771	0
Total		4,039,087	3,029,315	2,019,543	1,009,771	0

### Development of Investment Gain/Loss

Market Value of Assets, 09/30/2020	50,743,817
Contributions Less Benefit Payments & Admin Expenses	(988,386)
Expected Investment Earnings*	3,391,850
Actual Net Investment Earnings	8,440,709
2021 Actuarial Investment Gain/(Loss)	5,048,859

<sup>\*</sup>Expected Investment Earnings = 0.0675 \* (50,743,817 - 0.5 \* 988,386)

### Development of Actuarial Value of Assets 58 196.141

(1) Market Value of Assets, 09/30/2021	58,196,141
(2) Gains/(Losses) Not Yet Recognized	4,039,087
(3) Actuarial Value of Assets, 09/30/2021, (1) - (2)	54,157,054
(A) 09/30/2020 Actuarial Assets:	50,743,817
(I) Net Investment Income:	
1. Interest and Dividends	1,494,051
2. Realized Gain (Loss)	1,219,822
3. Unrealized Gain (Loss)	5,848,752
4. Change in Actuarial Value	(4,039,087)
5. Investment Expenses	(121,916)
Total	4,401,622
(B) 09/30/2021 Actuarial Assets::	54,157,054
Actuarial Assets Rate of Return = $2I/(A+B-I)$ :	8.76%
Market Value of Assets Rate of Return:	16.49%
10/01/2021 Limited Actuarial Assets:	54,157,054
Actuarial Gain/(Loss) due to Investment Return (Actuarial Asset Basis)	1,009,773

### CHANGES IN NET ASSETS AVAILABLE FOR BENEFITS SEPTEMBER 30, 2021 Actuarial Asset Basis

	REVENUES	
Contributions: Member City	265,337.25 1,831,665.00	
Total Contributions		2,097,002.25
Earnings from Investments: Interest & Dividends Net Realized Gain (Loss) Unrealized Gain (Loss) Change in Actuarial Value	1,494,051.15 1,219,821.81 5,848,752.21 (4,039,087.00)	
Total Earnings and Investment Gains		4,523,538.17
	EXPENDITURES	
Distributions to Members: Benefit Payments Lump Sum DROP Distributions Refunds of Member Contributions	2,506,151.64 516,453.42 0.00	
Total Distributions		3,022,605.06
Expenses: Investment related <sup>1</sup> Administrative	121,915.88 62,783.07	
Total Expenses		184,698.95
Change in Net Assets for the Year		3,413,236.41
Net Assets Beginning of the Year		50,743,817.39

Net Assets End of the Year<sup>2</sup>

54,157,053.80

<sup>&</sup>lt;sup>1</sup>Investment related expenses include investment advisory, custodial and performance monitoring fees. <sup>2</sup>Net Assets may be limited for actuarial consideration.

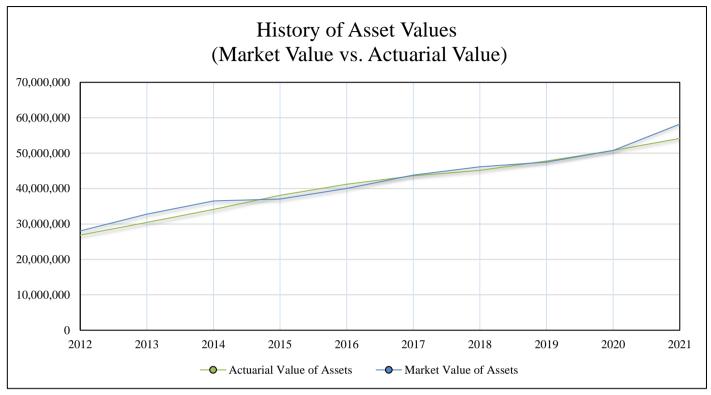
### DEFERRED RETIREMENT OPTION PLAN ACTIVITY October 1, 2020 to September 30, 2021

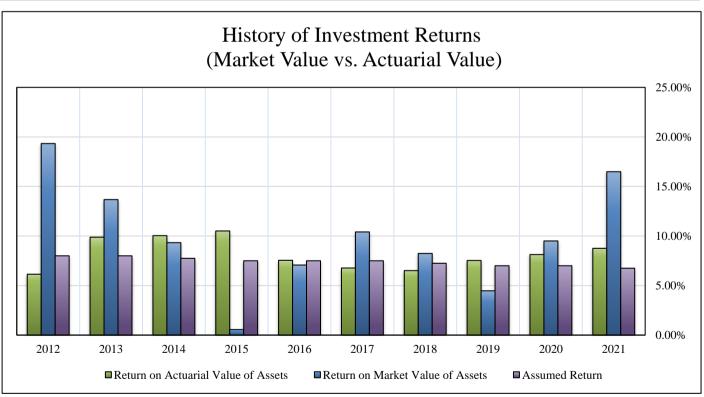
Beginning of the Year Balance	2,213,797.21
Plus Additions	834,567.65
Investment Return Earned	155,381.82
Less Distributions	(516,453.42)
End of the Year Balance	2,687,293.26

### CITY CONTRIBUTIONS IN EXCESS OF MINIMUM REQUIREMENT FOR THE FISCAL YEAR ENDED (FYE) SEPTEMBER 30, 2021

(1)	Required City Contributions	\$1,359,765.00
(2)	Less 2020 Prepaid Contribution	0.00
(3)	Less Actual City Contributions	(1,831,665.00)
(4)	City Contributions in Excess of Minimum Requirement Applied to Reduce Unfunded Actuarial Accrued Liability as of September 30, 2021	(\$471,900.00)

### HISTORY OF ASSET VALUES AND INVESTMENT RETURNS





### STATISTICAL DATA

	10/1/2018	10/1/2019	10/1/2020	10/1/2021
Actives				
Number Average Current Age Average Age at Employment Average Past Service	80 52.3 35.6 16.7	73 52.6 35.2 17.4	61 52.1 33.5 18.6	52 52.7 33.5 19.2
Average Annual Salary	\$56,193	\$58,366	\$59,043	\$62,414
Service Retirees				
Number Average Current Age Average Annual Benefit	109 71.7 \$18,932	112 71.8 \$19,205	117 72.1 \$19,493	120 72.2 \$20,292
DROP Retirees				
Number Average Current Age Average Annual Benefit	27 63.7 \$23,238	25 63.9 \$26,385	27 63.1 \$27,328	26 63.5 \$29,287
Beneficiaries				
Number Average Current Age Average Annual Benefit	6 74.4 \$7,324	8 73.8 \$12,943	9 75.4 \$14,425	11 73.8 \$13,500
<u>Disability Retirees</u>				
Number Average Current Age Average Annual Benefit	0 N/A N/A	0 N/A N/A	0 N/A N/A	0 N/A N/A
Terminated Vested				
Number Average Current Age Average Annual Benefit	12 44.4 \$15,584	13 46.4 \$17,028	14 47.9 \$18,586	15 46.0 \$19,395

### AGE AND SERVICE DISTRIBUTION

### PAST SERVICE

AGE	0	1	2	3	4	5-9	10-14	15-19	20-24	25-29	30+	Total
15 - 19												0
20 - 24												0
25 - 29												0
30 - 34												0
35 - 39							1	2				3
40 - 44							2	2				4
45 - 49							2	1	3			6
50 - 54							3	5	3	4		15
55 - 59							4	4	4	3	1	16
60 - 64							2	2	1	2		7
65+									1			1
Total	0	0	0	0	0	0	14	16	12	9	1	52

### VALUATION PARTICIPANT RECONCILIATION

### 1. Active lives

a. Number in prior valuation 10/1/2020	61
b. Terminations	
i. Vested (partial or full) with deferred annuity	(3)
ii. Vested in refund of member contributions only	0
iii. Refund of member contributions or full lump sum distribution received	0
c. Deaths	
i. Beneficiary receiving benefits	0
ii. No future benefits payable	0
d. Disabled	0
e. Retired	(2)
f. DROP	<u>(4)</u>
g. Continuing participants	52
h. New entrants	0
i. Total active life participants in valuation	52

### 2. Non-Active lives (including beneficiaries receiving benefits)

Service

	Retirees,						
	Vested	2202	•	Receiving	Vested	Vested	
	Receiving	DROP	Death	Disability	•	(Due	
	<u>Benefits</u>	<u>Benefits</u>	<u>Benefits</u>	<u>Benefits</u>	Annuity)	Refund)	<u>Total</u>
a. Number prior valuation	117	27	9	0	14	0	167
Retired	9	(5)	0	0	(2)	0	2
DROP	0	4	0	0	0	0	4
Vested (Deferred Annuity)	0	0	0	0	3	0	3
Vested (Due Refund)	0	0	0	0	0	0	0
Hired/Terminated in Same Year	0	0	0	0	0	0	0
Death, With Survivor	(2)	0	2	0	0	0	0
Death, No Survivor	(4)	0	0	0	0	0	(4)
Disabled	0	0	0	0	0	0	0
Refund of Contributions	0	0	0	0	0	0	0
Rehires	0	0	0	0	0	0	0
Expired Annuities	0	0	0	0	0	0	0
Data Corrections	0	0	0	0	0	0	0
b. Number current valuation	120	26	11	0	15	0	172

### SUMMARY OF CURRENT PLAN (THROUGH ORDINANCE 1961-2020)

MEMBERSHIP The plan is closed as of July 27, 2011.

CREDITED SERVICE If employee enters the plan when first eligible, then

total number of years and fractional parts of years of service as a full-time General Employee; otherwise, years and fractional parts of years of contributing

service.

AVERAGE FINAL COMPENSATION Average monthly salary paid during the five (5) highest

years of Credited Service. Salary is defined as total cash remuneration paid to the Employee, reportable on form W-2, plus all tax deferred, tax sheltered and tax exempt items of income. For Credited Service on and after July 1, 2011, Salary includes up to 300 hours of overtime per year and balances of escrowed sick leave and includes unused vacation accrued prior to July 1,

2011 and not used prior to termination.

NORMAL RETIREMENT

Eligibility Age 60 and 5 years of Credited Service.

Benefit Amount 3.00% of Average Final Compensation

times Credited Service.

Form of Benefit 10 year certain and life thereafter.

EARLY RETIREMENT

Eligibility Age 55 and 5 years of Credited Service.

Benefit Amount Accrued benefit, deferred to age 60 or payable

immediately and reduced 1/15th per year prior to Age

60.

DISABILITY

Eligibility Totally and permanently disabled, as determined by the

Board. Members are covered after ten (10) years of

Credited Service.

Benefit Amount 3.00% of Average Final Compensation times Credited

Service, but not less than 60% of Average Final Compensation for service related disabilities. Benefits

are payable for life.

#### PRE-RETIREMENT DEATH

Less than 10 years of Credited Service

Prior to eligibility for Early or Normal Retirement, refund of Member Contributions. After becoming eligible for Retirement, Accrued benefit, payable for 10 years.

At least 10 years of Credited Service

Beneficiary receives the accrued benefit payable for 10 years when the Member would have been eligible for Normal or Early (reduced) Retirement.

## **VESTING (TERMINATION)**

Less than 5 years of Credited Service

Refund of Member Contributions.

5 years or more

Accrued benefit payable at age 60, or reduced benefit payable at age 55,

or

Refund of Member Contributions.

#### **CONTRIBUTIONS**

**Employee** 

8.10% of total pay. When a Member's accrued benefit is 100% of AFC, the Member may elect to continue making Member contributions and accrue a higher AFC or to discontinue Member contributions and freeze his benefit.

City

Remaining amount necessary for payment of Normal (current year's) Cost and amortization of the accrued past service liability as provided in Part VII of Chapter 112, Florida Statutes. The City Contribution cannot be less than 12% of payroll.

#### **BOARD OF TRUSTEES**

- a) Two City Council appointees,
- b) Two Members of the System elected by a majority of the other covered General Employees, and
- c) A fifth Member elected by the other 4 and appointed by Council.

### DEFERRED RETIREMENT OPTION PLAN

Eligibility Satisfaction of Normal or Early Retirement

requirements.

Participation Not to exceed 84 months.

Rate of Return At Member's election:

a) Actual net rate of investment return (total return net of brokerage commissions, management fees and transaction costs) credited each fiscal quarter, or

b) 6.50% per annum compounded monthly.

Members may elect to change form of return one time.

Form of Distribution Cash lump sum (options available) at

termination of employment.

# STATEMENT OF FIDUCIARY NET POSITION SEPTEMBER 30, 2021

<u>ASSETS</u>	MARKET VALUE
Cash and Cash Equivalents:	
Short Term Investments	1,494,246
Total Cash and Equivalents	1,494,246
Receivables:	
Investment Income	70,726
Total Receivable	70,726
Investments:	
U. S. Bonds and Bills	6,250,512
Federal Agency Guaranteed Securities	4,873,900
Corporate Bonds	3,601,678
Stocks	3,612,698
Mutual Funds:	
Fixed Income	5,639,170
Equity	27,527,384
Pooled/Common/Commingled Funds:	
Real Estate	5,328,962
Total Investments	56,834,304
Total Assets	58,399,276
<u>LIABILITIES</u>	
Payables:	
DROP Distributions	181,548
Investment Expenses	15,961
Administrative Expenses	5,626
Total Liabilities	203,135
NET POSITION RESTRICTED FOR PENSIONS	58,196,141

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FOR THE YEAR ENDED SEPTEMBER 30, 2021

## Market Value Basis

ADDITIONS Contributions: Member City	265,337 1,831,665
Total Contributions	2,097,002
Investment Income: Net Increase in Fair Value of Investments Interest & Dividends Less Investment Expense <sup>1</sup>	7,068,574 1,494,052 (121,916)
Net Investment Income	8,440,710
Total Additions	10,537,712
DEDUCTIONS Distributions to Members: Benefit Payments Lump Sum DROP Distributions	2,506,152 516,453
Total Distributions	3,022,605
Administrative Expense	62,783
Total Deductions	3,085,388
Net Increase in Net Position	7,452,324
NET POSITION RESTRICTED FOR PENSIONS Beginning of the Year	50,743,817
End of the Year	58,196,141

<sup>&</sup>lt;sup>1</sup>Investment related expenses include investment advisory, custodial and performance monitoring fees.

## NOTES TO THE FINANCIAL STATEMENTS

(For the Year Ended September 30, 2021)

#### Plan Administration

The Plan is a single-employer defined benefit pension plan administered by the Plan's Board of Trustees comprised of:

- a) Two City Council appointees,
- b) Two Members of the System elected by a majority of the other covered General Employees, and
- c) A fifth Member elected by the other four and appointed by Council.

The Plan is closed as of July 27, 2011.

# Plan Membership as of October 1, 2020:

Inactive Plan Members or Beneficiaries Currently Receiving Benefits	153
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	14
Active Plan Members	61
	228

### Benefits Provided

The Plan provides retirement, termination, disability and death benefits.

A summary of the benefit provisions can be found in the October 1, 2020 Actuarial Valuation Report for the City of Punta Gorda General Employees' Retirement System prepared by Foster & Foster Actuaries and Consultants.

### Contributions

Employee: 8.10% of total pay. When a Member's accrued benefit is 100% of AFC, the Member may elect to continue making Member contributions and accrue a higher AFC or to discontinue Member contributions and freeze his benefit.

City: Remaining amount necessary for payment of Normal (current year's) Cost and amortization of the accrued past service liability as provided in Part VII of Chapter 112, Florida Statutes. The City Contribution cannot be less than 12% of payroll.

## Investment Policy:

The following was the Board's adopted asset allocation policy as of September 30, 2021:

Asset Class	Target Allocation
Domestic Equity	35.00%
International Equity	15.00%
Broad Market Fixed Income	35.00%
Fixed Income (Non-Core)	5.00%
Real Estate	10.00%
Total	100.00%

## Concentrations:

The Plan did not hold investments in any one organization that represent 5 percent or more of the Pension Plan's Fiduciary Net Position.

#### Rate of Return:

For the year ended September 30, 2021, the annual money-weighted rate of return on Pension Plan investments, net of Pension Plan investment expense, was 16.49 percent.

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

# GASB 67

# Deferred Retirement Option Program

Eligibility: Satisfaction of Normal or Early Retirement requirements.

Participation: Not to exceed 84 months. Rate of Return: At Member's election:

(1) Actual net rate of investment return (total return net of brokerage commissions, management fees and transaction costs) credited each fiscal quarter, or

(2) 6.50% per annum compounded monthly.

Members may elect to change form of return one time.

The DROP balance as September 30, 2021 is \$2,687,293.

## NET PENSION LIABILITY OF THE SPONSOR

The components of the Net Pension Liability of the Sponsor on September 30, 2021 were as follows:

Total Pension Liability\$ 58,882,351Plan Fiduciary Net Position\$ (58,196,141)Sponsor's Net Pension Liability\$ 686,210Plan Fiduciary Net Position as a percentage of Total Pension Liability98.83%

### Actuarial Assumptions:

The Total Pension Liability was determined by an actuarial valuation as of October 1, 2020 updated to September 30, 2021 using the following actuarial assumptions:

Inflation2.50%Salary IncreasesService basedDiscount Rate6.75%Investment Rate of Return6.75%

Mortality Rate Healthy Active Lives:

Female: PubG.H-2010 (Above Median) for Employees. Male: PubG.H-2010 for Employees, set back one year.

Mortality Rate Healthy Retiree Lives:

Female: PubG.H-2010 for Healthy Retirees.

Male: PubG.H-2010 for Healthy Retirees, set back one year.

Mortality Rate Beneficiary Lives:

Female: PubG.H-2010 for Healthy Retirees.

Male: PubG.H-2010 for Healthy Retirees, set back one year.

Mortality Rate Disabled Lives:

PubG.H-2010 for Disabled Retirees, set forward three years.

All rates are projected generationally with Mortality Improvement Scale MP-2018. We feel this assumption sufficiently accommodates future mortality improvements.

The above described mortality assumption rates were mandated by Chapter 2015-157, Laws of Florida. This law mandates the use of the assumptions used in either of the two most recent valuations of the Florida Retirement System (FRS). The above rates are those outlined in Milliman's July 1, 2019 FRS valuation report for non-special-risk employees, with appropriate adjustments made based on plan demographics.

The most recent actuarial experience study used to review the other significant assumptions was dated June 9, 2014.

The Long-Term Expected Rate of Return on Pension Plan investments can be determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of Pension Plan investment expenses and inflation) are developed for each major asset class.

For 2021 the inflation rate assumption of the investment advisor was 2.50%.

These ranges are combined to produce the Long-Term Expected Rate of Return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the Pension Plan's target asset allocation as of September 30, 2021 are summarized in the following table:

	Long Term Expected Real Rate of
Asset Class	Return <sup>1</sup>
Domestic Equity	7.50%
International Equity	8.50%
Broad Market Fixed Income	2.50%
Fixed Income (Non-Core)	2.50%
Real Estate	4.50%

<sup>&</sup>lt;sup>1</sup> Source: AndCo Consulting

#### Discount Rate:

The Discount Rate used to measure the Total Pension Liability was 6.75 percent.

The projection of cash flows used to determine the Discount Rate assumed that Plan Member contributions will be made at the current contribution rate and that Sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the Member rate. Based on those assumptions, the Pension Plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the Long-Term Expected Rate of Return on Pension Plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

	Current		
	1% Decrease	Discount Rate	1% Increase
	5.75%	6.75%	7.75%
Sponsor's Net Pension Liability	\$ 6,790,421	\$ 686,210	\$ (4,493,559)

# SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS Last 2 Fiscal Years

	(	09/30/2021	(	09/30/2020
Total Pension Liability				
Service Cost		684,299		768,708
Interest		3,838,686		3,787,283
Changes of benefit terms		-		-
Differences between Expected and Actual Experience		(314,450)		(34,975)
Changes of assumptions		-		1,519,844
Benefit Payments, including Refunds of Employee Contributions		(3,022,605)		(3,359,536)
Net Change in Total Pension Liability		1,185,930		2,681,324
Total Pension Liability - Beginning		57,696,421		55,015,097
Total Pension Liability - Ending (a)	\$	58,882,351	\$	57,696,421
Plan Fiduciary Net Position				
Contributions - Employer		1,831,665		1,831,619
Contributions - Employee		265,337		326,217
Net Investment Income		8,440,710		4,545,574
Benefit Payments, including Refunds of Employee Contributions		(3,022,605)		(3,359,536)
Administrative Expense		(62,783)		(64,246)
Net Change in Plan Fiduciary Net Position		7,452,324		3,279,628
Plan Fiduciary Net Position - Beginning		50,743,817		47,464,189
Plan Fiduciary Net Position - Ending (b)	\$	58,196,141	\$	50,743,817
Net Pension Liability - Ending (a) - (b)	\$	686,210	\$	6,952,604
Plan Fiduciary Net Position as a percentage of the Total Pension Liability		98.83%		87.95%
Covered Payroll	\$	3,275,765	\$	4,031,904
Net Pension Liability as a percentage of Covered Payroll		20.95%		172.44%

# **Notes to Schedule:**

Changes of assumptions:

For measurement date 09/30/2020, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used in Milliman's July 1, 2019 FRS valuation report for non-special-risk employees, with appropriate adjustments made based on plan demographics.

Additionally, the investment rate of return was lowered from 7.00% to 6.75% per year compounded annually, net of investment related expenses.

# SCHEDULE OF CONTRIBUTIONS

Last 2 Fiscal Years

		Contributions in			
		relation to the			Contributions
	Actuarially	Actuarially	Contribution		as a percentage
	Determined	Determined	Deficiency	Covered	of Covered
Fiscal Year Ended	Contribution	Contributions	(Excess)	Payroll	Payroll
09/30/2021	\$ 1,359,765	\$ 1,831,665	\$ (471,900)	\$ 3,275,765	55.92%
09/30/2020	\$ 1,680,770	\$ 1,831,619	\$ (150,849)	\$ 4,031,904	45.43%

## Notes to Schedule

Valuation Date: 10/01/2019

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates can be found in the October 1, 2019 Actuarial Valuation for the City of Punta Gorda General Employees' Retirement System prepared by Foster & Foster Actuaries and Consultants.

# SCHEDULE OF INVESTMENT RETURNS

# Last 2 Fiscal Years

	Annual Money-Weighted Rate of Return	
Fiscal Year Ended	Net of Investment Expense	
09/30/2021	16.49%	
09/30/2020	9.50%	

## NOTES TO THE FINANCIAL STATEMENTS

(For the Year Ended September 30, 2021)

## Plan Description

The Plan is a single-employer defined benefit pension plan administered by the Plan's Board of Trustees comprised of:

- a) Two City Council appointees,
- b) Two Members of the System elected by a majority of the other covered General Employees, and
- c) A fifth Member elected by the other four and appointed by Council.

The Plan is closed as of July 27, 2011.

## Plan Membership as of October 1, 2020:

Inactive Plan Members or Beneficiaries Currently Receiving Benefits	153
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	14
Active Plan Members	61
	228

#### Benefits Provided

The Plan provides retirement, termination, disability and death benefits.

A summary of the benefit provisions can be found in the October 1, 2020 Actuarial Valuation Report for the City of Punta Gorda General Employees' Retirement System prepared by Foster & Foster Actuaries and Consultants.

### Contributions

Employee: 8.10% of total pay. When a Member's accrued benefit is 100% of AFC, the Member may elect to continue making Member contributions and accrue a higher AFC or to discontinue Member contributions and freeze his benefit.

City: Remaining amount necessary for payment of Normal (current year's) Cost and amortization of the accrued past service liability as provided in Part VII of Chapter 112, Florida Statutes. The City Contribution cannot be less than 12% of payroll.

## Net Pension Liability

The measurement date is September 30, 2021.

The measurement period for the pension expense was October 1, 2020 to September 30, 2021.

The reporting period is October 1, 2020 through September 30, 2021.

The Sponsor's Net Pension Liability was measured as of September 30, 2021.

The Total Pension Liability used to calculate the Net Pension Liability was determined as of that date.

# Actuarial Assumptions:

The Total Pension Liability was determined by an actuarial valuation as of October 1, 2020 updated to September 30, 2021 using the following actuarial assumptions:

2.50%
Service based
6.75%
6.75%

## **GASB 68**

Mortality Rate Healthy Active Lives:

Female: PubG.H-2010 (Above Median) for Employees. Male: PubG.H-2010 for Employees, set back one year.

Mortality Rate Healthy Retiree Lives:

Female: PubG.H-2010 for Healthy Retirees.

Male: PubG.H-2010 for Healthy Retirees, set back one year.

Mortality Rate Beneficiary Lives:

Female: PubG.H-2010 for Healthy Retirees.

Male: PubG.H-2010 for Healthy Retirees, set back one year.

Mortality Rate Disabled Lives:

PubG.H-2010 for Disabled Retirees, set forward three years.

All rates are projected generationally with Mortality Improvement Scale MP-2018. We feel this assumption sufficiently accommodates future mortality improvements.

The above described mortality assumption rates were mandated by Chapter 2015-157, Laws of Florida. This law mandates the use of the assumptions used in either of the two most recent valuations of the Florida Retirement System (FRS). The above rates are those outlined in Milliman's July 1, 2019 FRS valuation report for non-special-risk employees, with appropriate adjustments made based on plan demographics.

The most recent actuarial experience study used to review the other significant assumptions was dated June 9, 2014.

The Long-Term Expected Rate of Return on Pension Plan investments can be determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, Net of Pension Plan investment expenses and inflation) are developed for each major asset class.

For 2021 the inflation rate assumption of the investment advisor was 2.50%.

These ranges are combined to produce the Long-Term Expected Rate of Return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the Pension Plan's target asset allocation as of September 30, 2021 are summarized in the following table:

		Long Term Expected
Asset Class	Target Allocation	Real Rate of Return <sup>1</sup>
Domestic Equity	35.00%	7.50%
International Equity	15.00%	8.50%
Broad Market Fixed Income	35.00%	2.50%
Fixed Income (Non-Core)	5.00%	2.50%
Real Estate	10.00%	4.50%
Total	100.00%	

<sup>&</sup>lt;sup>1</sup> Source: AndCo Consulting

#### Discount Rate:

The Discount Rate used to measure the Total Pension Liability was 6.75 percent.

The projection of cash flows used to determine the Discount Rate assumed that Plan Member contributions will be made at the current contribution rate and that Sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the Member rate. Based on those assumptions, the Pension Plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the Long-Term Expected Rate of Return on Pension Plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

# CHANGES IN NET PENSION LIABILITY

		Increase (Decrease	e)
	Total Pension	Plan Fiduciary	Net Pension
	Liability	Net Position	Liability
	(a)	(b)	(a)-(b)
Balances as of September 30, 2020	\$ 57,696,421	\$ 50,743,817	\$ 6,952,604
Changes for a Year:			
Service Cost	684,299	-	684,299
Interest	3,838,686	-	3,838,686
Differences between Expected and Actual Experience	(314,450)	-	(314,450)
Changes of assumptions	-	-	-
Changes of benefit terms	-	-	-
Contributions - Employer	-	1,831,665	(1,831,665)
Contributions - Employee	-	265,337	(265,337)
Net Investment Income	-	8,440,710	(8,440,710)
Benefit Payments, including Refunds of Employee Contributions	(3,022,605)	(3,022,605)	-
Administrative Expense	-	(62,783)	62,783
Net Changes	1,185,930	7,452,324	(6,266,394)
Balances as of September 30, 2021	\$ 58,882,351	\$ 58,196,141	\$ 686,210

Sensitivity of the Net Pension Liability to changes in the Discount Rate.

			Cur	rent Discount		
	19	% Decrease		Rate	1	1% Increase
		5.75%		6.75%		7.75%
Sponsor's Net Pension Liability	\$	6,790,421	\$	686,210	\$	(4,493,559)

Pension Plan Fiduciary Net Position.

Detailed information about the pension Plan's Fiduciary Net Position is available in a separately issued Plan financial report.

# PENSION EXPENSE AND DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES RELATED TO PENSIONS

FISCAL YEAR SEPTEMBER 30, 2021

For the year ended September 30, 2021, the Sponsor will recognize a Pension Expense of \$(17,531). On September 30, 2021, the Sponsor reported Deferred Outflows of Resources and Deferred Inflows of Resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between Expected and Actual Experience	-	168,883
Changes of assumptions	506,615	-
Net difference between Projected and Actual Earnings on Pension Plan investments		4,450,828
Total	\$ 506,615	\$ 4,619,711

Amounts reported as Deferred Outflows of Resources and Deferred Inflows of Resources related to pensions will be recognized in Pension Expense as follows:

Year ended September 30:	
2022	\$ (802,317)
2023	\$ (1,037,757)
2024	\$ (1,263,250)
2025	\$ (1,009,772)
2026	\$ -
Thereafter	\$ -

# SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS Last 2 Fiscal Years

	09	9/30/2021	(	09/30/2020
Total Pension Liability				_
Service Cost		684,299		768,708
Interest		3,838,686		3,787,283
Changes of benefit terms		-		-
Differences between Expected and Actual Experience		(314,450)		(34,975)
Changes of assumptions		_		1,519,844
Benefit Payments, including Refunds of Employee Contributions		(3,022,605)		(3,359,536)
Net Change in Total Pension Liability		1,185,930		2,681,324
Total Pension Liability - Beginning		57,696,421		55,015,097
Total Pension Liability - Ending (a)	\$	58,882,351	\$	57,696,421
Plan Fiduciary Net Position				
Contributions - Employer		1,831,665		1,831,619
Contributions - Employee		265,337		326,217
Net Investment Income		8,440,710		4,545,574
Benefit Payments, including Refunds of Employee Contributions		(3,022,605)		(3,359,536)
Administrative Expense		(62,783)		(64,246)
Net Change in Plan Fiduciary Net Position		7,452,324		3,279,628
Plan Fiduciary Net Position - Beginning	:	50,743,817		47,464,189
Plan Fiduciary Net Position - Ending (b)	\$ :	58,196,141	\$	50,743,817
Net Pension Liability - Ending (a) - (b)	\$	686,210	\$	6,952,604
Plan Fiduciary Net Position as a percentage of the Total Pension Liability		98.83%		87.95%
Covered Payroll	\$	3,275,765	\$	4,031,904
Net Pension Liability as a percentage of Covered Payroll		20.95%		172.44%

## **Notes to Schedule:**

## Changes of assumptions:

For measurement date 09/30/2020, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used in Milliman's July 1, 2019 FRS valuation report for non-special-risk employees, with appropriate adjustments made based on plan demographics.

Additionally, the investment rate of return was lowered from 7.00% to 6.75% per year compounded annually, net of investment related expenses.

# SCHEDULE OF CONTRIBUTIONS

Last 2 Fiscal Years

		Contributions			Contributions
		in relation to			as a
	Actuarially	the Actuarially	Contribution		percentage of
	Determined	Determined	Deficiency	Covered	Covered
Fiscal Year Ended	Contribution	Contributions	(Excess)	Payroll	Payroll
09/30/2021	\$ 1,359,765	\$ 1,831,665	\$ (471,900)	\$ 3,275,765	55.92%
09/30/2020	\$ 1,680,770	\$ 1,831,619	\$ (150,849)	\$ 4,031,904	45.43%

# Notes to Schedule

Valuation Date: 10/01/2019

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

# EXPENSE DEVELOPMENT AND AMORTIZATION SCHEDULES

The following information is not required to be disclosed but is provided for informational purposes.

# COMPONENTS OF PENSION EXPENSE FISCAL YEAR SEPTEMBER 30, 2021

	Net Pension Liability	Deferred Inflows	Deferred Outflows	Pension Expense
Beginning balance	\$ 6,952,604	\$ 1,492,388	\$ 1,796,490	\$ -
Total Pension Liability Factors:				
Service Cost	684,299	-	-	684,299
Interest	3,838,686	-	-	3,838,686
Changes in benefit terms	-	-	-	-
Differences between Expected and Actual Experience				
with regard to economic or demographic assumptions	(314,450)	314,450	-	-
Current year amortization of experience difference	-	(168,883)	(106,781)	(62,102)
Change in assumptions about future economic or				
demographic factors or other inputs	-	-	-	-
Current year amortization of change in assumptions	-	-	(506,615)	506,615
Benefit Payments, including Refunds of Employee				
Contributions	(3,022,605)			
Net change	1,185,930	145,567	(613,396)	4,967,498
Plan Fiduciary Net Position:				
Contributions - Employer	1,831,665	-	-	-
Contributions - Employee	265,337	-	-	(265,337)
Projected Net Investment Income	3,391,850	-	-	(3,391,850)
Difference between projected and actual earnings on				
Pension Plan investments	5,048,860	5,048,860	-	-
Current year amortization	-	(1,616,118)	(225,493)	(1,390,625)
Benefit Payments, including Refunds of Employee				
Contributions	(3,022,605)	-	-	-
Administrative Expenses	(62,783)			62,783
Net change	7,452,324	3,432,742	(225,493)	(4,985,029)
Ending Balance	\$ 686,210	\$ 5,070,697	\$ 957,601	\$ (17,531)
Diang Dulance	<del>+ 000,210</del>	= 2,010,071	7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7	+ (17,001)

# AMORTIZATION SCHEDULE - INVESTMENTS

Increase (Decrease) in Pension Expense Arising from the Recognition of the of Differences Between Projected and Actual Earnings on Pension Plan Investments

Plan Year	Differences Between Projected and Actual	Recognition											
Ending	Earnings	Period (Years)	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	
2021	\$ (5,048,860)	5	\$(1,009,772)	\$(1,009,772)	\$(1,009,772)	\$(1,009,772)	\$(1,009,772)	\$ -	\$ -	\$ -	\$	- \$	-
2020	\$ (1,267,389)	5	\$ (253,478)	\$ (253,478)	\$ (253,478)	\$ (253,478)	\$ -	\$ -	\$ -	\$ -	\$	- \$	-
2019	\$ 1,127,464	5	\$ 225,493	\$ 225,493	\$ 225,493	\$ -	\$ -	\$ -	\$ -	\$ -	\$	- \$	_
2018	\$ (511,461)	5	\$ (102,292)	\$ (102,292)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$	- \$	_
2017	\$ (1,252,882)		\$ (250,576)	` ' /		\$ -	\$ -	\$ -	-	\$ -	\$	- \$	-
Net Increase	e (Decrease) in Pension	Expense	\$(1,390,625)	\$(1,140,049)	\$(1,037,757)	\$(1,263,250)	\$(1,009,772)	\$ -	\$ -	\$ -	\$	- \$	_

# AMORTIZATION SCHEDULE - CHANGE OF ASSUMPTIONS

Increase (Decrease) in Pension Expense Arising from the Recognition of the Effects of Changes of Assumptions

Plan Year Ending	Changes of Assumptions	Recognition Period (Years)	2021	2022	2023		2024		2025		2020	6	2027		2028		2029		2030	
2020	\$ 1,519,844	3	\$ 506,615	\$ 506,615	\$	-	\$	-	\$	-	\$	-	\$	-	\$	- \$		- \$		-
Net Increase	(Decrease) in Pension	Expense	\$ 506,613	\$ 506,615	\$	_	\$	_	\$	_	\$		\$	_	\$	- \$		- \$		

# AMORTIZATION SCHEDULE - EXPERIENCE

Increase (Decrease) in Pension Expense Arising from the Recognition of the Effects of Differences between Expected and Actual Experience

	Dif	fferences Between																					
Plan Year	Ex	pected and Actual	Recognition																				
Ending		Experience	Period (Years)	2021	2022	2023		2024		2025		2026		2027		2028		20	)29		2030	<u> </u>	
_																							
2021	\$	(314,450)	2	\$ (157,225)	\$ (157,225)	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$		- \$	\$	-	
2020	\$	(34,975)	3	\$ (11,658)	\$ (11,658)	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	- \$	\$	-	
2019	\$	320,344	3	\$ 106,781	\$ -	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	- 5	\$	-	
Net Increase	e (De	ecrease) in Pension	Expense	\$ (62,102)	\$ (168,883)	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$		- 5	\$	-	