

# TAYLOR ENGINEERING, INC.



# Climate Adaptation Plan Update

**City Council Meeting** 



Jenna N. Phillips, M.S. October 2, 2019

### **Project Purpose**

- 2015 "Peril of Flood" statute
- March 2018 solicitation for engineering services
- Jan 2019 FDEP Resilience **Planning Grant**
- Feb 2019 Began work on an engineering approach to vulnerability analysis, adaptation, and comp. plan updates

#### City of Punta Gorda Adaptation Plan



#### Southwest Florida Regional Planning Council **Charlotte Harbor National Estuary Program Technical Report 09-4** 8/14/2009

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Draft Adaptation Plan

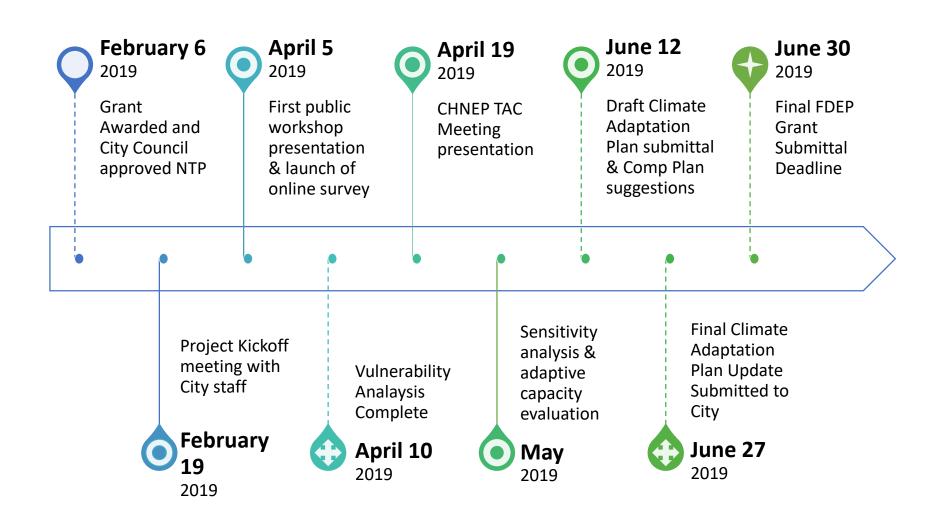
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### **Project Overview**

- Review of past studies, available data & City progress
- Vulnerability analysis
- Stakeholder engagement
  - Online survey
  - > Public workshop
  - > TAC meeting
- Adaptation Strategies
  - Living shorelines
- Addendum to 2009 Climate Adaptation Plan
- Funding alternatives

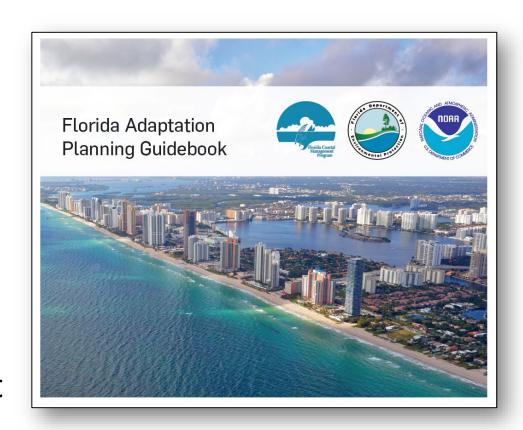


### **Project Timeline**



### **Documents Reviewed**

- City of Punta Gorda's Comprehensive Plan
- 2009 Adaptation Plan
- County and City 2035 Long Range **Transportation Plan**
- CHNEP Climate Change **Vulnerability Assessment**



### City's Implementation Progress

- Sea grass acreage increased
- Fertilizer ordinance adopted
- Buyout of properties with flood damage
- Relocation of the City's public works facility
- Construction of new Emergency Management Center
- Improvements to local building codes

### **Progress Continued**

- Pervious pavement on roads and sidewalks
- Living shoreline pilot project
- Tidal flex valves
- Coastal Resilience Decision Support Tool (TNC)
- Sea Grant Sea Level Rise Outreach Project with UF







### **Adaptation Planning Process**

#### CONTEXT

 Establish planning area and describe geographic context

 Define public outreach approach and opportunities for community participation

- Conduct an exposure analysis
- Conduct a sensitivity analysis
- Assign focus areas

#### ADAPTATION STRATEGIES

- Assess adaptive capacities
- Prioritize adaptation needs
- Identify adaptation strategies
- Integrate into existing plans

#### **IMPLEMENTATION STRATEGIES**

- Assess implementation capabilities
- Create a schedule of activities, actions, and actors
- Monitor and evaluate

Source: Florida Adaptation Planning Guidebook

### **Defining Vulnerability**



#### **Exposure**

- How much of the asset is in contact with the stressor
- How long is it in contact with the stressor

#### Sensitivity

- Degree of impact if in contact with stressor
- Level of existing stress or pressure

### **Adaptive Capacity**

- Ability of the asset to adjust, repair, or respond to stressor

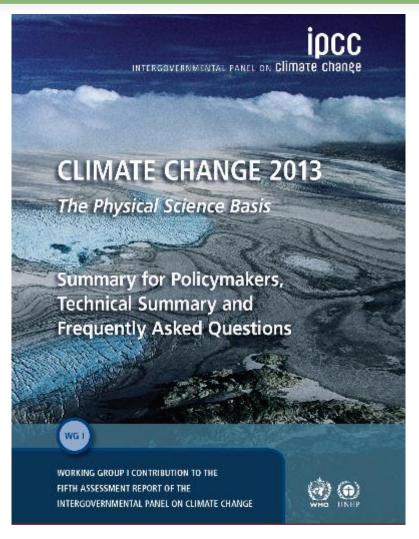


(Source: National Oceanic and Atmospheric Administration)

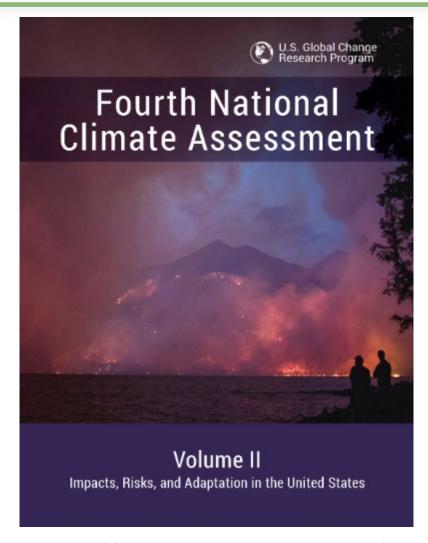
### **Vulnerability Analysis Datasets Reviewed**

- 2007 SWFWMD topographic LiDAR (10ft resolution)
- Charlotte County property appraisal records
- County elevation certificates
- City elevation and floodproofing certificates
- City stormwater infrastructure
- City utilities: sanitary sewer system and water supply

### **Sea Level Studies**

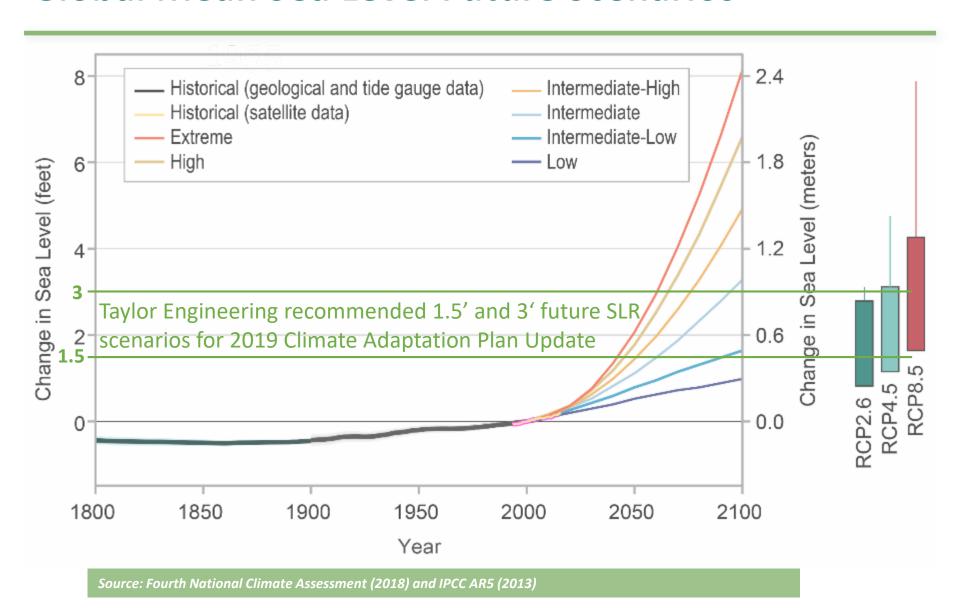


https://www.ipcc.ch/report/ar5/wg1/



https://nca2018.globalchange.gov/

### **Global Mean Sea Level Future Scenarios**



### **Storm Surge Flood Scenarios**

- FEMA Special Flood Hazard Area data
  - 4% annual chance flood (25 year)
  - 2% annual chance flood (50 year)
  - 1% annual chance flood (100 year)
  - 0.2% annual chance flood (500 year)



### **Coastal Flooding Vulnerability Assessment**



#### Data inputs:

- Bldg Location
- FFE & LAG
- Replacement Value
- Contents Value
- Year Built
- Type of Construction

#### Flood Scenarios:

- MHHW (Blue-Sky Flooding)
- 1.5' Sea Level Rise
- 3' Sea Level Rise
- 4%, 2%, 1%, & 0.2% annual chance flood

#### Categorized list of vulnerable assets

- Publicly-owned
- Critical/Essential
- Historic

### **Twelve Flood Scenarios Modeled**

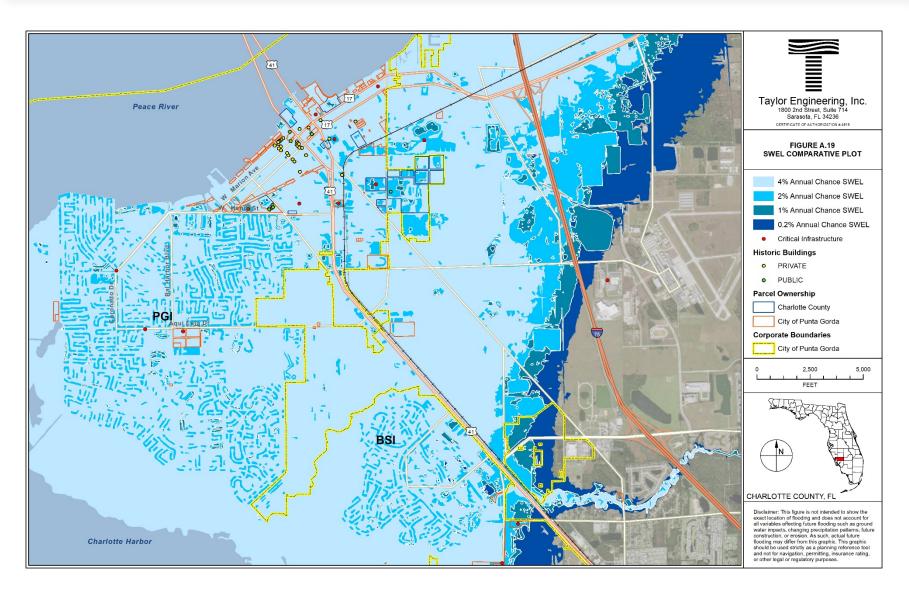
#	Flood Scenario		
1	2019 water level (MHHW)		
2	1.5 ft sea level rise		
3	3 ft sea level rise		
4	2019 water level (NAVD88)	+	4% annual chance flood
5	2019 water level (NAVD88)	+	1% annual chance flood
6	2019 water level (NAVD88)	+	0.2% annual chance flood
7	1.5 ft sea level rise	+	4% annual chance flood
8	1.5 ft sea level rise	+	1% annual chance flood
9	1.5 ft sea level rise	+	0.2% annual chance flood
10	3 ft sea level rise	+	4% annual chance flood
11	3 ft sea level rise	+	1% annual chance flood
12	3 ft sea level rise	+	0.2% annual chance flood

### **Sensitivity Analysis**

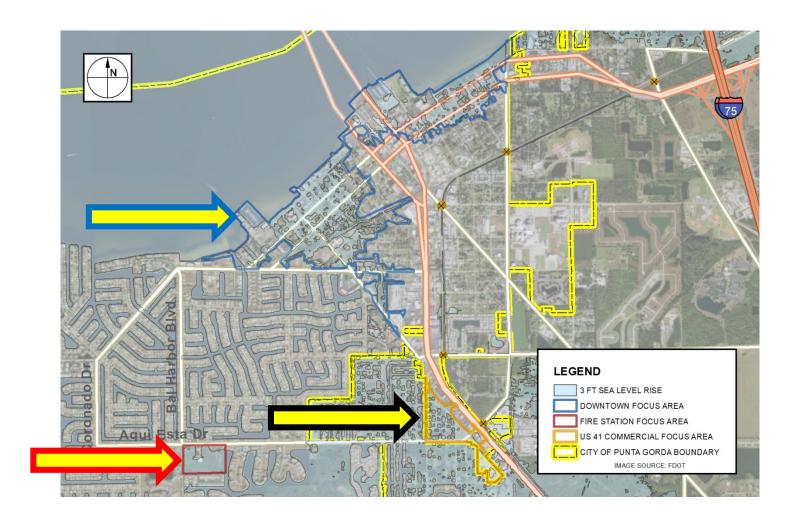
#### Percent of Public Property Flooded in the 12 Coastal Flooding Scenarios

Flood Scenario		Publicly Owned Acreage Flooded	
MHHW (Nuisance Flooding)	4.7	acres	1%
1.5' Sea Level Rise	151.3	acres	18%
3.0' Sea Level Rise	218.5	acres	25%
4% Annual Chance Flood	459.5	acres	53%
1.5 ft SLR + 4% Annual Chance	587.2	acres	68%
3 ft SLR + 4% Annual Chance	607.9	acres	71%
1% Annual Chance Flood	608.0	acres	71%
1.5 ft SLR + 1% Annual Chance	614.4	acres	71%
0.2% Annual Chance Flood	616.3	acres	72%
3 ft SLR + 1% Annual Chance	617.5	acres	72%
1.5 ft SLR + 0.2% Annual Chance	633.1	acres	74%
3 ft SLR + 0.2% Annual Chance	728.8	acres	85%

### **Combined Inundation Scenarios**



### **Assigning Focus Areas**



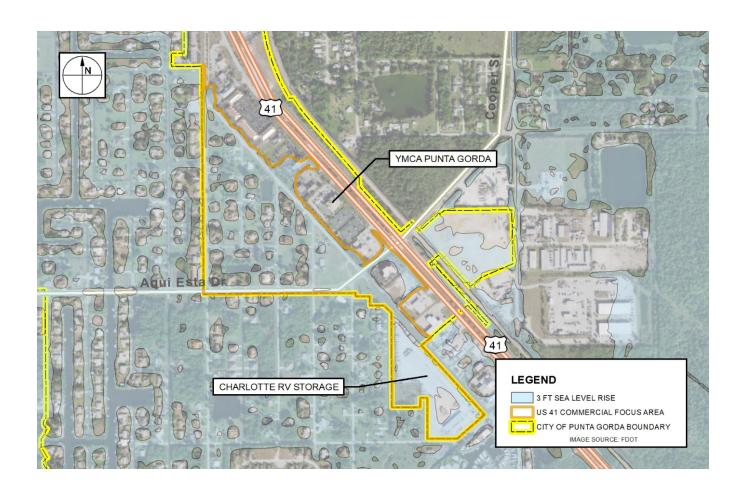
### **Downtown Focus Area**



### **Fire Station Focus Area**



### **41 Corridor Focus Area**



### **Public Workshop**



# **Public Workshop and Outreach**



### **Public Workshop**

- "Top 10" list of properties vulnerable to flooding
- Asked participants to prioritize assets for protection
- Requested "write-in candidates" for other assets

Publicly-Owned Properties		
Property	Votes	
Wastewater Station - Henry St.	11	
County Grace St Annex	5	
Cooper St Recreation Center	3	
Fire Station III - Aqui Esta	3	
County Visual Arts Center	2	
Oak Tree Village - Public Housing	1	
Charlotte High School	1	
PG Boat Club	0	
Bayfront Center YMCA	0	
County Tax Collector's Office	0	

Critical Infrastructure		
Property	Votes	
Fresh Water Supply	6	
(Shell Creek Reservoir)		
Hospital	4	
Post Office	2	
Punta Gorda Police Station	2	
Electrical Power	1	
Charlotte County Jail	1	

Historic Properties		
Property	Votes	
Old City Hall	6	
Railroad Depot	4	
Charlotte High School	3	
History Park	2	
County Courthouse	2	
PG Women's Club	2	
Blanchard House Museum	2	
A.C. Freeman House	1	
Ice House	1	
Smith Arcade	0	
First National Bank	0	

### **Adaptation Planning Process**

#### CONTEXT

- Assemble a steering committee
- Set guiding principles and motivations
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#### **VULNERABILITY ASSESSMENT**

- Conduct an exposure analysis
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- Assess adaptive capacities
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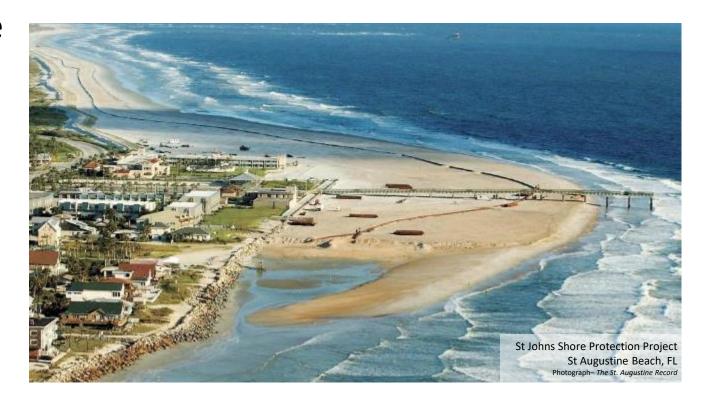
#### **IMPLEMENTATION** STRATEGIES

- Assess implementation capabilities
- Create a schedule of activities, actions, and actors
- Monitor and evaluate

Source: Florida Adaptation Planning Guidebook

### **Adaptation Strategies**

- Protect
- Accommodate
- Strategic Relocation
- Avoidance



# **Protect: Adapting Seawalls**



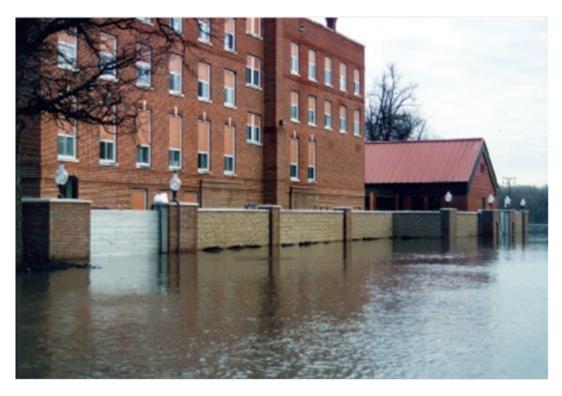
### **Protect: Temporary Door Dams**



### **Protect: Stormwater Valves**



### **Protect: Passive Flood Barriers**







### **Protect: Large-Scale Flood Gates**



### **Accommodate: Raising Lift Stations**



### **Accommodate: Raising Lift Stations**



### **Accommodate: Wet Floodproofing**



### **Accommodate: Stormwater Improvements**



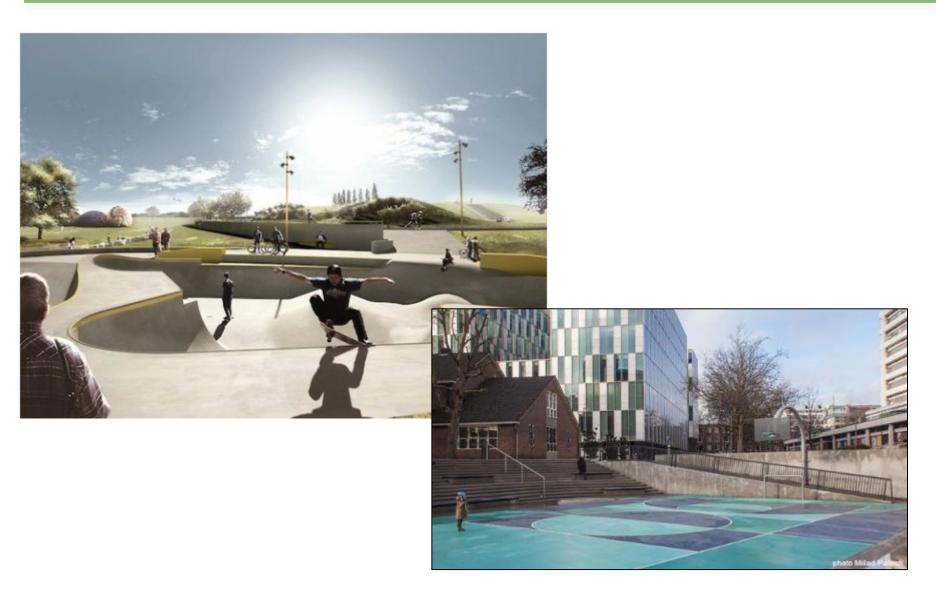


### **Accommodate: Living Shoreline**

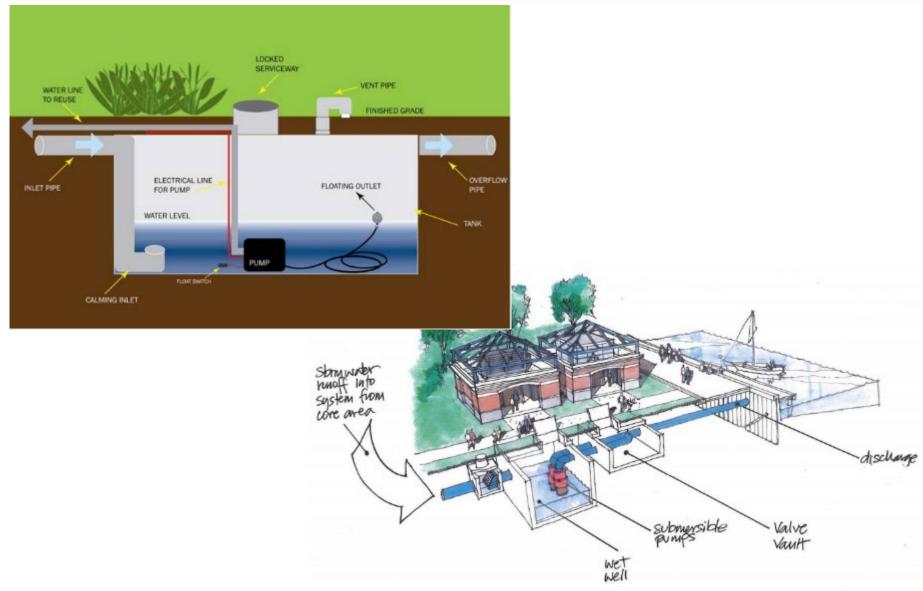




### **Accommodate: Floodable Parks**



### **Accommodate: Water Storage and Reuse**



### **Accommodate: Elevate**



## **Strategic Relocation: Move Assets**



### **Strategic Relocation: Buyouts**

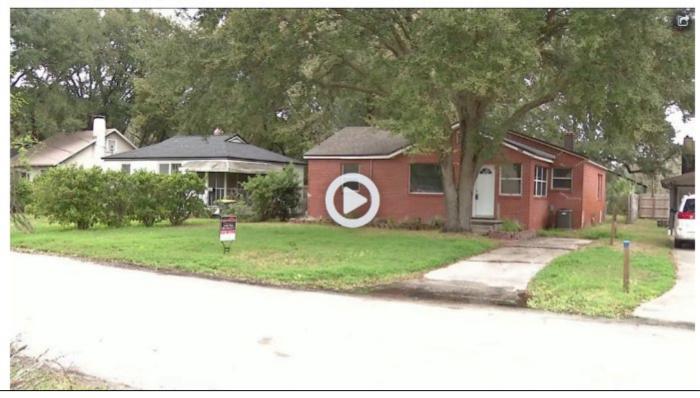
### City plans to return South Shores area to natural floodplain

FEMA gives Jacksonville \$3.4M grant to buy 17 homes, tear them down

By Jim Piggott - Reporter

Posted: 2:52 PM, February 15, 2019 Updated: 6:12 PM, February 15, 2019





### **Avoidance: Restricting Development**

The Virginian-Pilot

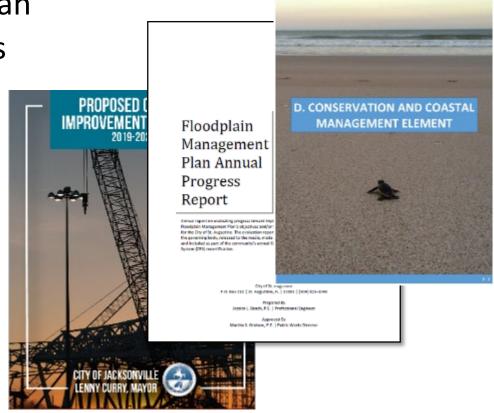
*April 25, 2019* 

Judge rules Virginia Beach council can factor in sea level rise when deciding on new developments



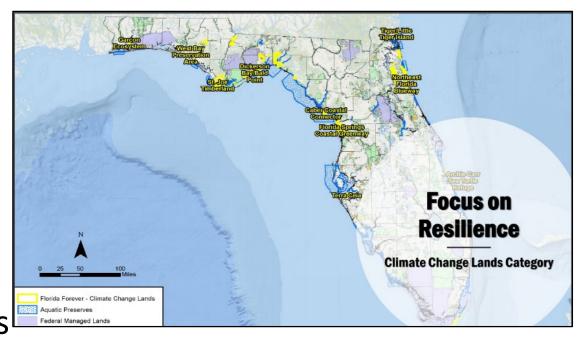
### **Avoidance: Policy Changes**

- Regulatory and Planning
  - Local Mitigation Strategy
  - Local Comprehensive Plan
  - Adaptation Action Areas
- Infrastructure Upgrades
  - > Capital Improvements Plan
  - Stormwater Management Plan
  - Historic Preservation Plan



### **Avoidance: Policy Changes**

- Buyouts of Repetitive **Loss Properties**
- Land Conservation
- Increased Setbacks
- Building Codes
- Land Development Codes (BFE+)
- Transfer of **Development Rights**
- Rolling Easements
- Real Estate Disclosures



# **Adaptation Matrix: Options**

ADAPTATION TYPE	ADAPTATION TITLE	DESCRIPTION	SHORT, INTERMEDIATE, OR LONG TERM	MICRO / MACRO	GRAY, GREEN, OR HYBRID	DEGREE OF PROTECTION (LOW, MED, HIGH)	COST (\$,\$\$,\$\$\$)
Infrastructure Management	Building on Partially Elevated Areas	Building on partially elevated areas reduces the flood risk locally. A farm located in a flood plain can for instance be constructed on an elevated area. The surrounding area is allowed to be flooded while the farm and its accompanying buildings remain dry.	LONG TERM	MICRO	HYBRID	MEDIUM	\$\$
Infrastructure Management	Construction on Piles	Constructions on piles are raised constructions built on piles. The piles can be used to create solid foundation and to make it possible for water to flow underneath the building. The ground flood level should be built above the design water level.	LONG TERM	MICRO	HYBRID	MEDIUM	\$\$
Infrastructure Management	Dams (To Redirect Water)	An artificially raised dam at a strategic location in a river or stream can redirect a part of the water flow into another direction. Most dams have a section called a spillway or weir over which, or through which, water flows, either sometimes or always. Dams generally serve the primary purpose of retaining water.	LONG TERM	MACRO	GRAY	HIGH	
Infrastructure Management	Elevated Flood Wall / Flood Gate	A flood wall can be constructed to protect individual vital buildings/facilities against flooding. They can be either permanent or dismountable. Sometimes gates are built in a flood wall to create space for roads. These gates are only closed during flood events.	LONG TERM	MACRO	GRAY	HIGH	\$\$\$
Infrastructure Management	By-Pass Creation	Creating a bypass for a river or canal can reduce flood levels in a specific location. A bypass provides extra discharge capacity for the river or canal. Thereby known bottlenecks can be solved.	LONG TERM	MACRO	GRAY	MEDIUM	
Infrastructure Management	Amphibious (Floatable) Constructions / Buildings	Amphibious buildings rest on the ground level and only start to float during a flood period. The structure is built on a float. Like in floating buildings, these floats are guided by vertical posts to avoid drift of the amphibious building.	LONG TERM	MACRO	HYBRID	MEDIUM	\$\$\$
Infrastructure Management	Artificial Islands	An artificial island is a man-made island is an island, which can be integrated with flood protection. The island can be created by land reclamation, expanding existing islets, construction on existing reefs, or merging several natural islets into a bigger island. Artificial islands may vary in scale from small islets for a single structure, to islands that support entire communities and cities.	LONG TERM	MACRO	HYBRID	HIGH	\$\$\$
Infrastructure Management	Check Valve / Non-Return Valves	A check valve or non-return valve is installed in pipes which are vulnerable for backflow in flood conditions. Backflow is known to take place in tollets and sewer systems. The valve will block flow if water flows in the wrong direction.	INTERMEDIATE	MACRO	GRAY	MEDIUM	\$\$\$
Infrastructure Management	Compartments in Dike Rings	A compartment in a dike ring is a smaller area enclosed by secondary flood protection within a main dike ring. The main reason for dividing a dike ring in smaller compartments is to reduce damage in case of a dike failure / breach. Compartments in dike rings will also slow down a flood in case of a major dike breach to create more time for evacuation protocols.	LONG TERM	MACRO	HYBRID	HIGH	\$\$\$
Infrastructure Management	Compartments in Inflowing Large Waters	The compartments will divide large water surfaces into smaller and better controllable segments. These segments are connected with each other through a system of interacting locks or dams. A smaller amount of water can cause damage to low level terrain in case of a dike breach.	LONG TERM	MACRO	HYBRID	HIGH	\$\$\$
Infrastructure Management	Dikes	A dike is an elongated artificially constructed embankment or levee, which protects low-lying areas against higher water levels. It is usually made of clay and sand. Rock or concrete are used to protect the water facing outer slope against waves. Most dikes are constructed parallel to the course of a river in its floodplain or along low-lying coastlines.	LONG TERM	MACRO	HYBRID	HIGH	\$\$\$
Infrastructure Management	Dismountable and Temporary Buildings	Dismountable and temporary buildings can be an option for flood prone locations. For instance, temporary beach pavilions can be built along beaches to be used during summertime. During the stormy winter season, the buildings are dismounted.	INTERMEDIATE	MACRO	HYBRID	MEDIUM	\$\$\$

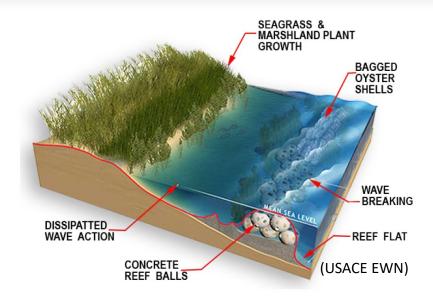
### **Recommend: Expand Existing Adaptation Strategies**







### **Living Shorelines**



HOW GREEN OR GRAY SHOULD YOUR SHORELINE SOLUTION BE?

**GREEN - SOFTER TECHNIQUES** 

**GRAY - HARDER TECHNIQUES** 

#### Living Shorelines



#### **VEGETATION** ONLY -Provides a buffer to upland areas and breaks small waves. Suitable for low wave







SILLS -Parallel to vegetated shoreline, reduces wave energy, and prevents erosion. Suitable for most areas except high wave energy environments.



**BREAKWATER-**(vegetation optional) - Offshore structures intended to break waves, reducing the force of wave action, and accretion. Suitable

for most areas.



Coastal Structures

**REVETMENT-**Lays over the slope Vertical wall of the shoreline and protects it from erosion and waves. Suitable for in place. Suitable sites with existing encourage sediment hardened shoreline settings and sites structures.



**BULKHEAD** parallel to the shoreline intended to hold soil for high energy with existing hard shoreline structures.

#### APPENDIX C

#### **Living Shoreline Technical Guidance Document**

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# **STRATEGIES**

- Assess implementation capabilities
- Create a schedule of activities, actions, and actors
  - Monitor and evaluate

Source: Florida Adaptation Planning Guidebook

### **Next Steps**

- Comp Plan Policy Changes
  - Consider Adaptation Action Areas
- Identify and prioritize projects within Focus Areas
- Pursue funding via grant opportunities
  - > FDEP, NOAA, NFWF, RESTORE funds
  - > FEMA
    - Pre-Disaster Mitigation
    - Flood Mitigation Assistance
    - Hurricane Mitigation
- Pursue partnerships
  - > FDEP, FDOT, CHNEP, Bayfront Health, Charlotte County, Public Utilities, CSX RR, adjacent communities, businesses
- Continue to update Climate Adaptation Plan as new data becomes available



